



Fiscal Year 2022-23  
Amended Annual Action Plan  
Carlsbad, CA

**This document is available for public review and comment from December 12, 2022 – January 10, 2023. To provide comments, please email Nicole Piano-Jones at [nicole.pianojones@carlsbadca.gov](mailto:nicole.pianojones@carlsbadca.gov), or call at (442) 339-2191.**

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## EXECUTIVE SUMMARY

The purpose of the Substantial Amendment #1 is to allocate additional CDBG funding to eligible projects and programs. The additional funds were received from program income and unspent funds from prior year projects.

The City of Carlsbad has received \$495,800 in program income since July 1, 2022, and additionally has a total of \$112,736 in funds from projects that did not expend their full allocation. Because these funds were not originally considered and approved with the FY 2022-23 Action Plan, the plan must be amended in order to appropriate and allocate these funds to eligible activities.

Pursuant to HUD regulations, the City's Citizen and Community Participation Plan, this Substantial Amendment will be available for public review and comment for a period of thirty days. Notice of this review period and public hearing will be published in the Coast News and on the City's website.

Proposed amendments are shown using red underlined and strikeout formatting. Text in red underline font indicates new text. Text with ~~strike-out~~ formatting indicates deleted text. Only amended 2022-23 Action Plan sections are shown.

## Expected Resources

### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

A number of housing and community development resources are currently available in the city. They include:

- Community Development Block Grant (CDBG) funds
- Community Development Block Grant Coronavirus federal funds (CDBG-CV)
- General funds
- HUD Section 108
- HUD Housing Choice Voucher Program (through the Carlsbad Housing Authority)
- State Housing and Community Development (HCD) housing funds
- State transportation funds
- Carlsbad Affordable Housing Trust Fund
- American Rescue Plan

- **Anticipated Resources**

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 3				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Admin/ Planning Public Improv. Public Services Acquisition	\$501,113	<u>\$495,800</u>	<u>\$112,736</u>	<u>\$1,109,649</u> <u>\$501,113</u>	\$909,170	<p>If the city continues to receive approximately \$500,000 annually in CDBG funds it estimated that the city will have approximately \$2,500,000 available for the five years covering the Consolidated Plan not including program income.</p> <p>In FY2020 the city received \$536,522 and in FY 2021 the city received \$527,154. It is anticipated that the city will again receive the same amount of \$527,154 in CDBG funds. Should the city received the \$527,154 the remaining amount for the remainder of the Consolidated Plan will be approximately \$909,170.</p>

**Table 1 - Expected Resources – Priority Table**

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

While CDBG program does not require matching funds, CDBG funds offer excellent opportunities to leverage private, local, state, and other federal funds to allow for the provision of public service activities. For example, many state housing programs have scoring criteria that reward applicants who have matching funds. In the past, Carlsbad has been extremely successful in garnering matching infrastructure and transportation funds, and it will continue to seek such opportunities in the future. The city is currently looking at HCD's Permanent Local Housing Allocation funding and how CDBG can be leveraged with the PHLA program.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

As the housing crisis has worsened in California, utilizing publicly owned land for affordable housing development has become an increasingly popular policy solution. In recent years the State of California has taken several actions to make state and local lands available for affordable housing development, including:

- An executive order to make excess state land available for affordable housing (Executive Order N-06-19)
- Connecting affordable housing developers to local surplus land and strengthening enforcement of the Surplus Lands Act (AB 1486, Ting, 2019)
- Requiring cities and counties to inventory and report surplus and excess local public lands to include in a statewide inventory (AB 1255, Robert Rivas, 2019)

For its part, the city regularly reviews its real estate portfolio and assesses if properties are being put to best use. The city's recently adopted General Plan Housing Element includes a program to evaluate and re-designate city-owned sites appropriate for residential use to address the housing needs of lower and moderate-income residents over the next eight years.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### Goals Summary Information

	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
<b>High Priority</b>	Increase and preserve affordable housing	2022	2023	Affordable Housing	Citywide benefit	Increase Affordable Housing	CDBG: \$285,725	Households
<b>High Priority</b>	Prevent and reduce homelessness	2022	2023	Homeless Services	Citywide benefit	Prevent and Reduce Homelessness	CDBG: <del>\$149,537</del> <del>\$75,167</del>	Persons
<b>Medium Priority</b>	Supportive Services for LMI and Special Needs Groups	2022	2023	Non-Homeless Special Needs	Citywide benefit	Social Services for LMI and Special Needs	CDBG: \$0	Persons
<b>Medium Priority</b>	Improve Facilities	2022	2023	Non-Housing Community Development	Citywide benefit	Public Improvements	CDBG: <del>\$190,000</del> <del>\$40,000</del>	Persons
<b>Medium Priority</b>	Provide Fair Housing	2022	2023	Non-Housing Community Development	Citywide benefit	Fair Housing	CDBG: <del>\$43,000</del> <del>\$23,000</del>	Persons
<b>Low Priority</b>	Program Administration	2022	2023	N/A	Citywide benefit	N/A	CDBG: <del>\$177,222</del> <del>\$77,222</del>	N/A

Table 2 – Goals Summary

## AP-35 Projects - 91.420, 91.220(d)

### Introduction

For FY 2022-23, the City of Carlsbad will receive \$501,113 in CDBG funding. Unspent funds from prior year projects total \$112,736. Program income received to-date totals \$495,800. Based upon the expected closing dates for three affordable resale program units, staff anticipates that the City will receive an additional \$390,988 in program income. The total projects listed in the table equal \$1,004,131. ~~\$501,113.~~

#	Project Name	FY 2022 CDBG Funding
1	Catholic Charities	<del>\$87,068</del> \$12,698
2	Interfaith Community Services	<del>\$53,022*</del> \$23,698
3	Community Resource Center	<del>\$48,022*</del> \$18,698
4	WRC	\$10,000
5	Brother Benno	\$10,073
6	Legal Aid Society of San Diego	<del>\$43,000</del> 23,000
7	Casa de Amparo	<del>\$190,000</del> \$40,000
8	Carlsbad Housing Fund	\$285,725
9	City Administration	<del>\$177,222*</del> \$77,222
10	<u>Catholic Charities – Facility Improvements</u>	<u>\$25,000</u>
11	<u>Catholic Charities – Shelter Expansion – Phase II</u>	<u>\$125,000</u>

Table 3 – Project Information

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City of Carlsbad is limited in its ability to meet all of the housing needs of lower income households. However, a sincere effort will be made to combine various city resources to meet as much of the top needs as financially feasible within the Action Plan time period, as well as the overall needs identified in the FY 2020-25 Consolidated Plan.

During this time while the COVID-19 pandemic is moving towards an endemic, the FY 2022 subrecipients listed above have indicated that they are also serving the populations the Centers for Disease Control and Prevention have indicated are at a higher risk of contracting COVID-19. Those populations include persons experiencing homelessness, seniors over the age of 60, and persons with disabilities. The city's CDBG subrecipients are experiencing increased needs related to food insecurity, emergency financial assistance for housing, and short-term shelter. Within these needs, there has been an increase in case management required, crisis intervention, and helping clients navigate various systems to connect to benefits. Additionally, the city's fair housing services provider has seen an increase in requests for fair housing assistance due to confusion regarding the rights of tenants and homeowners with mortgages in

relationship to the new eviction moratoriums.

## AP-38 Project Summary

### Project Summary Information

1	<b>Project Name</b>	Catholic Charities
	<b>Target Area</b>	Citywide benefit
	<b>Goals Supported</b>	Prevent and reduce homelessness.
	<b>Needs Addressed</b>	Prevent and Reduce Homelessness
	<b>Funding</b>	CDBG: <del>\$87,068</del> <del>\$12,698</del> staff salaries
	<b>Description</b>	La Posada De Guadalupe is a 7-day, 24-hour alcohol- and drug-free facility in Carlsbad. The program is designed to provide services for homeless men in San Diego County. La Posada provides 50 emergency shelter beds for men and 50 farmworker beds. In the winter months La Posada increases its emergency shelter beds from 50 to 60 beds.
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	70 individuals
	<b>Location Description</b>	2476 Impala Drive Carlsbad, CA 92010
	<b>Planned Activities</b>	FY 2022 CDBG funds will be spent on salaries/wages (supervision of clients at the shelter).
2	<b>Project Name</b>	Interfaith Community Services
	<b>Target Area</b>	Citywide benefit
	<b>Goals Supported</b>	Prevent and reduce homelessness.
	<b>Needs Addressed</b>	Prevent and Reduce Homelessness
	<b>Funding</b>	CDBG: <del>\$53,022</del> <del>\$23,698</del> rental/utility payments and social services
	<b>Description</b>	Low-income Carlsbad residents will benefit from the range of supportive programs at the Carlsbad Service Center including emergency rental assistance, basic needs and employment assistance services.
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	15 families for rental assistance, 200 individuals with basic needs, and 75 individuals with employment assistance
	<b>Location Description</b>	Carlsbad Service Center, 5731Palmer Way Suite A, Carlsbad, CA 92010
	<b>Planned Activities</b>	Rental assistance and diversion to prevent or immediately reverse homelessness, basic needs such as emergency food and hygiene kits to Carlsbad residents and their families, and employment assistance.
3	<b>Project Name</b>	WRC
	<b>Target Area</b>	Citywide benefit
	<b>Goals Supported</b>	Prevent and reduce homelessness.



	<b>Needs Addressed</b>	Prevent and reduce homelessness.
	<b>Funding</b>	CDBG: \$10,000 shelter and basic needs supplies
	<b>Description</b>	WRC shelter offers a safe, non-isolating environment for survivors and their children to rest, recuperate, and plan next steps with the support of WRC case management program. Case managers work individually with clients, to assess their needs and guide them in receiving the resources and support necessary to rebuild and find accessible and affordable transitional or permanent housing
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	53 persons
	<b>Location Description</b>	1963 Apple Street, Oceanside, CA 92054
	<b>Planned Activities</b>	Funds will be used to provide direct program materials to clients such as food, hygiene products, linens, diapers, transportation.
<b>4</b>	<b>Project Name</b>	Brother Benno
	<b>Target Area</b>	citywide benefit
	<b>Goals Supported</b>	Prevent and reduce homelessness.
	<b>Needs Addressed</b>	Prevent and reduce homelessness.
	<b>Funding</b>	CDBG: \$10,073 recovery program for homeless and LMI
	<b>Description</b>	Brother Benno's serves the poor and neediest in North County San Diego, including Carlsbad residents. The agency operates two shelters for women, a twelve-step residential recovery program-for men, a hot meal and emergency food distribution program for the working poor.
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	10 individuals
	<b>Location Description</b>	3260 Production Avenue Oceanside, CA 92058
	<b>Planned Activities</b>	The proposed program will assist direct program costs and case management services
<b>5</b>	<b>Project Name</b>	City of Carlsbad, Carlsbad Housing Fund
	<b>Target Area</b>	Citywide benefit
	<b>Goals Supported</b>	Increase and preserve affordable housing
	<b>Needs Addressed</b>	Affordable Housing
	<b>Funding</b>	CDBG: \$285,725

	<b>Description</b>	The City of Carlsbad has established a Housing Fund for the purpose of developing affordable housing for lower -income households and/or purchasing affordable housing units for lower income families. The activities will include the purchase of existing affordable units as they become available in existing developments and other property acquisition for low income affordable housing purposes, including housing for the homeless (such as acquisition of vacant land or underutilized land for new development, existing rental units with rehabilitation efforts, market rate condominiums to be resold to low income households, and/or partnerships with an affordable housing developer for property acquisition for low income affordable housing development).
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Households to be determined based on the housing activity described above.
	<b>Location Description</b>	Carlsbad, Citywide
	<b>Planned Activities</b>	Utilize funds to acquire existing affordable units such as vacant land or underutilized land for new development, existing rental units with rehabilitation efforts, market rate condominiums to be resold to low-income households, and/or partnerships with an affordable housing developer for property acquisition for low-income affordable housing development).
<b>6</b>	<b>Project Name</b>	Program Administration
	<b>Target Area</b>	Citywide benefit
	<b>Goals Supported</b>	Increase and preserve affordable housing Prevent and reduce homelessness. Supportive Services for LMI and Special Needs Improve Facilities Provide Fair Housing
	<b>Needs Addressed</b>	Planning and Administration
	<b>Funding</b>	CDBG: <del>\$177,222</del> <del>\$77,222</del>
	<b>Description</b>	The Housing Services Division is responsible for administering the city's CDBG funded programs.
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	citywide
	<b>Location Description</b>	citywide
	<b>Planned Activities</b>	admin, planning, record keeping, monitoring, financial tracking
<b>7</b>	<b>Project Name</b>	Legal Aid Society of San Diego
	<b>Target Area</b>	Citywide benefit
	<b>Goals Supported</b>	Provide Fair Housing
	<b>Needs Addressed</b>	Fair Housing

	<b>Funding</b>	CDBG: <del>\$43,000</del> <del>\$23,000</del>
	<b>Description</b>	Legal Aid Society of San Diego will provide fair housing services to all Carlsbad residents. LASSD promotes housing opportunities for all persons regardless of race, religion, sex, family size, familial status, ancestry, national origin, color, or disability. LASSD staff will provide direct assistance to those in need in particular during the pandemic when residents are in need of advice and guidance on eviction moratoriums and recent changes to the law.
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	145 persons
	<b>Location Description</b>	216 S. Tremont Street, Oceanside, CA 92054
	<b>Planned Activities</b>	Funds will be used to provide fair housing services for residents including advocacy, education, and mediation
8	<b>Project Name</b>	Community Resource Center
	<b>Target Area</b>	Citywide benefit
	<b>Goals Supported</b>	Prevent and reduce homelessness
	<b>Needs Addressed</b>	Prevent and reduce homelessness
	<b>Funding</b>	CDBG: <del>\$48,022</del> <del>\$18,698</del>
	<b>Description</b>	CRC works to end hunger, homelessness and domestic violence in North County San Diego. As a provider of integrative services, CRC's programs include a domestic violence emergency shelter, hotline and prevention/education outreach, a Therapeutic Children's Center, professional counseling, legal advocacy, food and nutrition distribution center, homelessness prevention and rental and housing assistance. All of CRC's programs are designed to assist participants to successfully navigate their paths of safety, stability & self-sufficiency.
	<b>Target Date</b>	6/30/2023
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	20 persons
	<b>Location Description</b>	1065 Carlsbad Village Drive
	<b>Planned Activities</b>	Homeless prevention and diversion through emergency rental assistance and wrap around services
9	<b>Project Name</b>	Casa de Amparo
	<b>Target Area</b>	Citywide benefit
	<b>Goals Supported</b>	Prevent and reduce homelessness
	<b>Needs Addressed</b>	Prevent and reduce homelessness
	<b>Funding</b>	CDBG: <del>\$190,000</del> <del>\$40,000</del>
	<b>Description</b>	Facility improvements to enhance the Casa Kids Campus
	<b>Target Date</b>	6/30/2022

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	Approx. 2% of the total clients served
	<b>Location Description</b>	325 Buena Creek Road, San Marcos, CA 92069
	<b>Planned Activities</b>	<u>Security Shelter</u> equipment for the Casa Kids Campus
10	<b>Project Name</b>	<u>Catholic Charities</u>
	<b>Target Area</b>	<u>Citywide benefit</u>
	<b>Goals Supported</b>	<u>Prevent and reduce homelessness</u>
	<b>Needs Addressed</b>	<u>Prevent and reduce homelessness</u>
	<b>Funding</b>	<u>CDBG: \$25,000</u>
	<b>Description</b>	<u>Facility improvements to La Posada Shelter</u>
	<b>Target Date</b>	<u>6/30/2022</u>
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	<u>6/30/2023</u> <u>70 individuals</u>
	<b>Location Description</b>	<u>2476 Impala Drive Carlsbad, CA 92010</u>
	<b>Planned Activities</b>	<u>La Posada Facility Improvements</u>
11	<b>Project Name</b>	<u>Catholic Charities</u>
	<b>Target Area</b>	<u>Citywide benefit</u>
	<b>Goals Supported</b>	<u>Prevent and reduce homelessness</u>
	<b>Needs Addressed</b>	<u>Prevent and reduce homelessness</u>
	<b>Funding</b>	<u>CDBG: \$125,000</u>
	<b>Description</b>	<u>Shelter Expansion at La Posada</u>
	<b>Target Date</b>	<u>6/30/2022</u>
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	<u>6/30/2023</u> <u>70 individuals</u>
	<b>Location Description</b>	<u>2476 Impala Drive Carlsbad, CA 92010</u>
	<b>Planned Activities</b>	<u>Phase II – Shelter Expansion</u>

## Program Specific Requirements

### AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

#### Introduction

#### Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	N/A <u>\$495,800</u>
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address priority needs and specific objectives identified in grantee's strategic plan	N/A
3. The amount of surplus funds from urban renewal settlements	N/A
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.	N/A
5. The amount of income from float-funded activities	N/A
Total Program Income	N/A <u>\$495,800</u>

#### Other CDBG Requirements

1. The amount of urgent need activities	N/A
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