Chapter 3 - Analysis of Existing Conditions

The existing context and conditions of Carlsbad need to be considered and analyzed to assist in making decisions on where future trails and CATS related infrastructure can provide for an integrated trail system.

3.1 Land Uses

Existing land uses often set the pattern of mobility around a city as well as the preferred methods for mobility. A well integrated community that has a mix of housing, retail, schools and businesses will generally have lower overall number of daily vehicular trips and vehicle miles traveled. Mixed use communities have a higher number of non-vehicular trips taken by walking and biking. For areas where a large number of parcels are all the same type of land use, some daily activities require driving to destinations that may be a great distance away. Carlsbad has both of these conditions. Figure 3.1: "General Plan Land Use" shows planned land uses, but largely reflects the established pattern of existing land uses throughout the city.



3.2 Existing Vegetation Communities

Trails provide access to rich and diverse natural open spaces, including lagoons, bluffs, hillsides and riparian corridors. However, having the trail too close to these areas can also create some unacceptable levels of disturbance. During the design phase, trail alignments will be adjusted to avoid or lessen environmental impacts. Locating a trail through sensitive protected habitat areas should be avoided. Trail width should be adequately adjusted to minimize habitat disturbance and fragmentation. For the purposes of this document, the general vegetation cover for Carlsbad has been used to identify areas with high challenges for new trail development, or areas of opportunities based on levels of disturbance and the extent of existing non-native vegetation.

3.3 Existing Topography

Existing topography plays a major role in siting trails that will be sustainable. It should be noted that the ability to make a trail accessible becomes much more challenging on steeper slopes and the overall grading, retaining wall and drainage improvements are more expensive the steeper the slope. A trail that is cut into a steep slope becomes prohibitively expensive if the slopes are greater than 45%, with exception of Type 1 Nature Trail, which typically follows the general grade of the landfrom (see Chapter 6). But slopes under 20% are not as difficult to make relatively gentle trails with moderate costs. The areas of potential future trails that go through steep topographic areas are considered a constraint to trail development. Areas that are flat are considered to be more desirable for new trail development based on ease of construction.

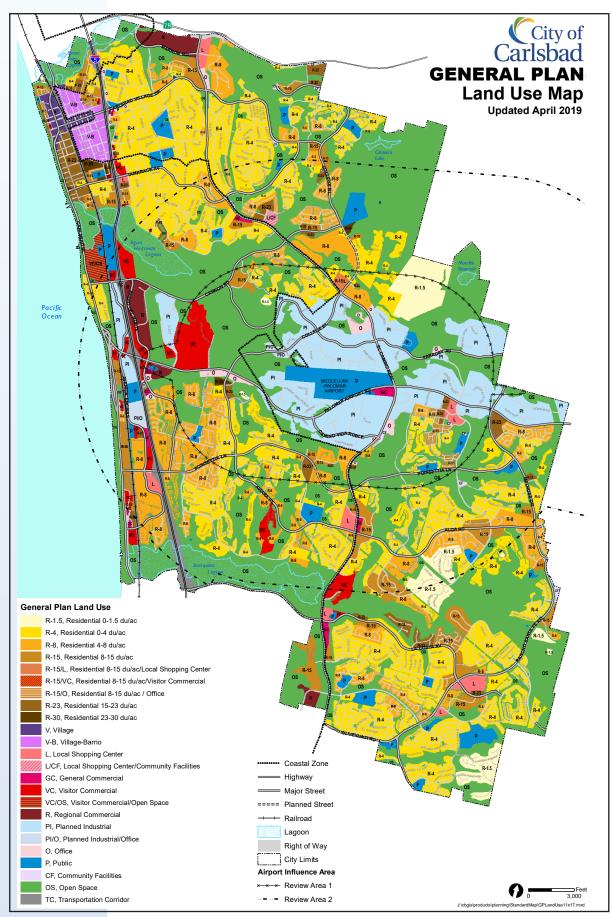


Figure 3.1: General Plan Land Use

3.4 Existing Preserve System

The existing Habitat Management Plan (HMP), approved November 2004, includes guidelines for the development of trails in conserved sensitive habitat areas (see Figure 3.2 "Habitat Management Plan Preserve System"). The objective of this conservation plans is to protect the rich diversity of plants and wildlife in San Diego County. Although the primary purpose of conserved lands is protection of plant and wildlife species, some types of recreational uses can be appropriate within the preserve system. Recreational uses of the preserve, where allowed, must be consistent with the protection and enhancement of biological resources. Existing recreational facilities should be managed to maintain and/or enhance the habitat value surrounding these facilities. The most desirable trail types within these areas are Type 1 - Nature Trail and Type 2 - Recreational Trail, which limit impacts to the surrounding habitat from trail development. It should be noted that the majority of the trail networks in the city's preserve systems have already been developed.

3.5 Existing Parks and Open Space System

Under this plan, trail connections are focused on parks, open space and the beaches of Carlsbad. The Carlsbad park system includes a wide range of community and neighborhood parks, well distributed throughout the developed areas of the city. These parks include varying levels of active and passive facilities. A fairly significant number of the smaller parks are home owner association (HOA) based parks reserved for the local residents of the development and fully maintained by the HOA. Many of these smaller parks are near trail heads of the existing trail system.

Open space is equally well distributed throughout the city, with hills to the east, canyons leading to the beaches on the west, and lagoons reaching a significant distance inland. The preserve system consists of the following elements:

- Lands already conserved and protected (Existing Hardline areas),
- Lands that were part of existing and future development projects that were proposed for conservation (Proposed Hardline areas), and
- Undeveloped properties considered important for preserve integrity and connectivity (Standards areas).

These open spaces were preserved for a variety of reasons, including habitat preservation and open space access through trails. Access to open space and trails continues to be a high priority to Carlsbad residents as identified in annual citizen surveys. Figure 3.3 "Existing Open Space System" illustrates existing open space inventory in Carlsbad, as of January 2017.

3.6 Existing Public Property Ownership

Closely related to the city open space, state and federal owned public lands are generally available for public access, unless the access would be dangerous to the users, would interrupt operations, or would cause major impacts to sensitive habitats, or resources. In this case, "No Access" signs should be posted with a contact number for information.

3.7 Existing Private Property Ownership

Although a significant portion of Carlsbad is maintained as public parkland and open space systems, the remaining portion of land is privately owned and either currently developed or likely to be developed in the future. Normally, most privately held land would be considered inaccessible or unobtainable when considering a trail system. However, for larger parcels with proposed development, adopting trail easement is common and allowed under the Subdivision Map Act of California. If a trail has been identified in an adopted trails plan, then the local municipality can require the dedication of a public trail easement and the construction of the project as part of the private development approval process. For the purposes of this plan, all properties where a trail easement has been negotiated or has been discussed represents an opportunity for a future trail. For smaller parcels already developed, the alignment of a trail system would be challenging. However, within the coastal zone, in instances where the Local Coastal Program requires dedication of an easement(s) for public access, the city and the California Coastal Commission routinely obtain access easements for future trails as a condition of approval for private development. In some of these cases an access easement, utility easement, or developed or undeveloped rightof-way may be utilized.

3.8 Gap Analysis

Gap analysis is a term used to describe existing, missing links or "gaps" in the trails system that should be high priorities for "closing" in the future. A gap could simply be an unimproved or under-improved portion of a trail between an origin and a destination. A gap could also be a trail that just "dead-ends" even though it may be adjacent to open space that could provide a trail connection. Finally, a gap can also be the lack of sidewalks or roadside trails and on-road bike lanes that get people from where they live (origins) and where they want to go.

A walk time analysis is a method in which the GIS software looks at an origin point and a destination point, and determines, based upon a 2.5 mile per hour speed of a pedestrian, how far one can get in a predetermined length of time. In the case of this study, a 15 minute walk is considered to be reasonable for persons that may wish to walk to parks, open space and trails, shopping centers, schools, the beaches and other major destinations. The main purpose of trails in Carlsbad is to provide for active lifestyle opportunities that can enhance health and quality of life for both citizens and visitors. The benefits for outdoor exercise that trails provide are a desirable feature of Carlsbad's recreational program that provide an affordable way to achieve and maintain mental and physical health. Based on personal fitness guidelines, the minimum walking or exercise time for adults is 30 minutes a day.

The goal of any active transportation plan is to allow people to use other modes of transportation and to combine or to shorten trips, where outdoor healthy activity starts at the "front door" instead of the "car door". In other words, a walk to the park or a trail should be encouraged to start at a person's front door. An overall goal of the built-out trails system is to have all residential and commercial units in Carlsbad located within a 15 minute walk of a trailhead, a park, an open space, beach or other recreational destination. This approach will not only cut down on trips, but it also reduces greenhouse gas emissions (GHG) and the impact on neighborhood parking at trailheads. The Climate Action Plan

(CAP) identifies trail use as an alternative mode of transportation that supports the GHG reduction. Providing an improved pedestrian network and increasing connectivity encourages people to walk more and results in people driving less, causing a reduction in vehicle miles traveled (VMT).

3.9 Origins and Destinations

Future development of the trails in Carlsbad examines the origins, destinations and the desired connections between neighborhoods, beaches, lagoons, open space areas, schools, parks and other activity centers. Origins are generally defined for trails and pedestrian analysis as where people live and lodge (residential communities, campgrounds and hotels). Destinations are places where people visit, such as work, school, shopping centers, parks, and restaurants. In Carlsbad, major destinations include Carlsbad Village, The Shoppes at Carlsbad Mall, Carlsbad Premium Outlets, lagoons, nature preserves, Legoland, The Crossings golf course, city parks, the Flower Fields, Palomar Airport, and seven miles of beaches. They are connected through roadways, bike lanes, sidewalks and trails.

When an origin is not connected in a 15 minute walking period with a destination, then a gap is considered to occur. This gap could be closed by providing other on-street improvements (bike lanes or sidewalks) to allow different and perhaps shorter connections, or through the addition of a trail through an open space.

3.10 Existing Walk Times from Trail Heads

Walkability offers surprising benefits to our health, the environment, our finances, and our communities. It is reassuring that most of Carlsbad's housing is within a 10 minutes walk of some type of open space amenity, such as park, vista point, seating area, trail or trailhead.

3.11 Existing Pedestrian Systems

There is a link between the existing pedestrian system and the trail system. Much of the trail connectivity for walking, hiking or biking, also incorporates many miles of city sidewalks or roadside trails. The CATS program is making further recommendations on how to expand the existing transportation based on pedestrian system.

3.12 Existing and Future Bike System

The CATS focuses on where improvements to the circulation system could be made to improve active transportation in Carlsbad, with a primary focus on bike and pedestrian facilities. The distances between land uses in most areas of Carlsbad (except for the Carlsbad Village area) are too great to have a major shift to pedestrian modes for primary circulation trips to work or for retail access because it takes longer than 15 minutes to walk. However, the distances for bike travel are not that great to overcome. In addition, the Type 4, 5 and Type 6 trails, especially as proposed in this TMP, have the potential to function as alternative multi-modal transportation. Parts of the proposed trail system may in fact offer shortcuts through open space that connect origins and destinations, often more visually attractive and safer for users. Please refer to Figure 3.4 "Existing and Future Bike System".

3.13 Existing Trail System

In general, city trails can be divided into 2 major categories: open space or circulation trails, where the most common, Type 2 - Recreational Trail, represents nearly half of the entire inventory (see Table 3.1 "Summary of Existing Trails"). This analysis sets a baseline of the existing trail. It allows for estimating costs associated with trails management and maintenance, which vary significantly from Type 1 to Type 6.

N	IILES OF OPEN	SPACE (UNPAVED) REC	REATIONAL TRAILS
			EXISTING
1	Nature Trail		12.0
2	Recreation Trail		26.9
3	Wide Dirt Trail or Utility Roadbed		12.0
1	otal Miles of	All Open Space Trails	50.9

	MILES OF N	MOBILITY (MOSTLY PAV	ED) TRAILS
			EXISTING
4	Roadside or Connector Trails		7.8
5	Connector Sidewalks		not counted in the overall trail mileage
6	Multi-use Paved Path or Trail (Class 1)		7.8
		f Mobility Trails ation related)	15.6

Table 3.1: Summary of Existing Trails

3.14 Existing Trail Mileage analysis

The total mileage of existing trails is 66.5 miles, and vary from the mileage reported in the Carlsbad General Plan (2015). It is a result of trail network expansion since 2014, when the trail inventory was reported. Another category includes trails accessible to the general public, but developed and maintained by private or non-profit entities. Also, recent Global Inventory System (GIS) mapping allowed the city to precisely tally the lengths of the existing segments, resulting in minor discrepancies of trail lengths. Table 3.2 "Existing Trails Inventory, 2018" represents a citywide trail inventory base line, which is used for setting goals for future trail development and for maintenance of existing trails. All existing trails are shown on Figure 3.5 "Composite Map of Existing Trails 2018".

Type 5 Connector Sidewalks are not accounted for in the total trail mileage. They function to connect existing trails into the larger network. Sidewalks are identified in the Pedestrian Master Plan (PMT), August 2008.

City of Carlsbad

Existing	NW NE NE NE NW NW NW NW NW NW SE SE SE SE SE SE SE SE SE SE SE SE SE	Туре 1 Туре 2 Туре 2 Туре 3 Туре 3 Туре 3 Туре 2 Туре 3 Туре 2 Туре 3 Туре 2 Туре 2 Туре 3 Туре 2 Туре 2 Туре 2 Туре 3 Туре 2 Туре 3 Туре 2 Туре 2 Туре 3 Туре 2 Туре 3 Туре 2 Туре 3 Туре 2 Туре 2 Туре 2 Туре 3 Туре 2 Туре 3 Туре 3 Туре 1 Туре 1 Туре 1 Туре 1 Туре 2 Туре 3	3.6 0.3 0.2 0.4 0.7 1.3 4.3 1.5 0.6 0.6 0.7 0.7 0.7 0.8 0.8 0.9 0.9 0.0 0.0 0.0 0.0 0.0 0.0	Open Space	Volunteers Developer Volunteers Volunteers Developer Developer Developer Developer Volunteers Volunteers Volunteers Volunteers Volunteers Oeveloper Developer	Volunteers/City Parks
Existing	NW N	Type 1 Type 2 Type 3 Type 3 Type 3 Type 3 Type 3 Type 4 Type 1 Type 2 Type 3 Type 2 Type 3 Type 3 Type 3 Type 4 Type 3 Type 4 Type 2 Type 3 Type 4	0.3 0.4 0.4 0.4 0.5 0.6 0.6 0.7 0.7 0.9 0.3 0.3 0.6 0.7 0.7 0.9 0.7 0.9 0.9 0.7 0.9 0.9 0.9 0.9 0.9 0.9 0.9 0.9 0.9 0.9	Open Space	Developer Volunteers Volunteers Developer Developer Volunteers Volunteers Volunteers Volunteers Volunteers Volunteers Volunteers Developer	volunteers/City Parks
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Existing	NE N	Type 1 Type 3 Type 3 Type 3 Type 3 Type 3 Type 1 Type 2 Type 3 Type 2 Type 3 Type 2 Type 3 Type 2 Type 3 Type 1 Type 3 Type 1 Type 3 Type 1 Type 2 Type 3 Type 1 Type 3 Type 1 Type 3	0.4 0.5 0.6 0.6 0.6 0.7 1.3 4.3 4.3 4.3 4.3 4.3 4.3 4.3 4.3 4.3 4	Open Space	Volunteers Developer Developer Developer Volunteers Volunteers Volunteers Volunteers Volunteers Volunteers City City City City City City City City	Volunteers/City Parks
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Existing	NE N	Туре 3 Туре 1 Туре 1 Туре 2 Туре 3 Туре 2 Туре 3 Туре 3 Туре 1 Туре 1 Туре 2 Туре 3	0.7 0.7 1.3 4.3 4.3 4.3 4.3 1.5 0.2 0.0 0.0 0.0 0.0 0.0 0.0 0.0	Open Space	Developer Volunteers Volunteers Volunteers AHLF Developer Volunteers City City City City City City City City	volunteers/City Parks
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Existing	NW N	Type 2 Type 3 Type 3 Type 3 Type 2 Type 3 Type 2 Type 3 Type 1 Type 2 Type 3 Type 1 Type 2 Type 3 Type 1 Type 2 Type 2 Type 3 Type 1 Type 2 Type 2 Type 3 Type 1 Type 3	4.3 1.5 1.5 0.2 0.6 0.6 0.7 0.7 0.7 0.7 0.7 0.7 0.7 0.7	Open Space	Volunteers Volunteers AHLF Developer Volunteers City City City Volunteers Developer	Volunteers/City Parks
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Existing	NW N	Type 1 Type 2 Type 3 Type 3 Type 3 Type 2 Type 3 Type 2 Type 3 Type 2 Type 1 Type 2 Type 3 Type 2 Type 1 Type 2 Type 3 Type 1 Type 2 Type 3 Type 1 Type 2 Type 3	0.2 0.3 0.3 0.6 1.5 0.6 0.6 0.7 0.9 0.7 0.9 0.7 0.9 0.9 0.7 0.9 0.9 0.7 0.9 0.9 0.7 0.9 0.9 0.7 0.9 0.9 0.7 0.9 0.9 0.7 0.9 0.9 0.7 0.9 0.9 0.9 0.9 0.9 0.9 0.9 0.9 0.9 0.9	Open Space	AHLF Developer Volunteers City City Volunteers Volunteers Developer	Volunteers/City Parks
Existing	NW N	Type 2 Type 3 Type 2 Type 3 Type 3 Type 2 Type 2 Type 2 Type 2 Type 3 Type 4 Type 5 Type 6 Type 1 Type 3 Type 3 Type 4 Type 3 Type 2 Type 2 Type 2 Type 2 Type 2 Type 2	0.3 0.6 0.6 0.6 0.7 0.9 0.7 0.9 0.7 0.7 0.7 0.7 0.8 0.9 0.9 0.0 0.0 0.0 0.0 0.0 0.0 0.0 0.0	Open Space	City City City City City Volunteers Volunteers Volunteers Developer Coulonteers Volunteers Volunteers	Volunteers/City Parks
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Existing	SW	Type 1	0.3	Open Space	Developer	Private
Existing	SW	Type 1	0.8	Open Space	Developer	Private
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Existing	SE	Type 4	0.8	Mobility	Developer	ntee
Existing	SE	Type 4	0.1	Moblity	Developer	Volunteers/City Parks
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Existing	SE	Туре 6	0.4	Moblity	Developer	Volunteers/City Parks
ND VOLUNTEI	ERS		5.3			
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Fxisting	SW	Type 4	0.5	Moblity	Developer	Private
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able 3.0: Existing Trails Inventory 200

Trails Master Plan



Figure 3.2: Habitat Management Plan Preserve System

Date:December, 2018

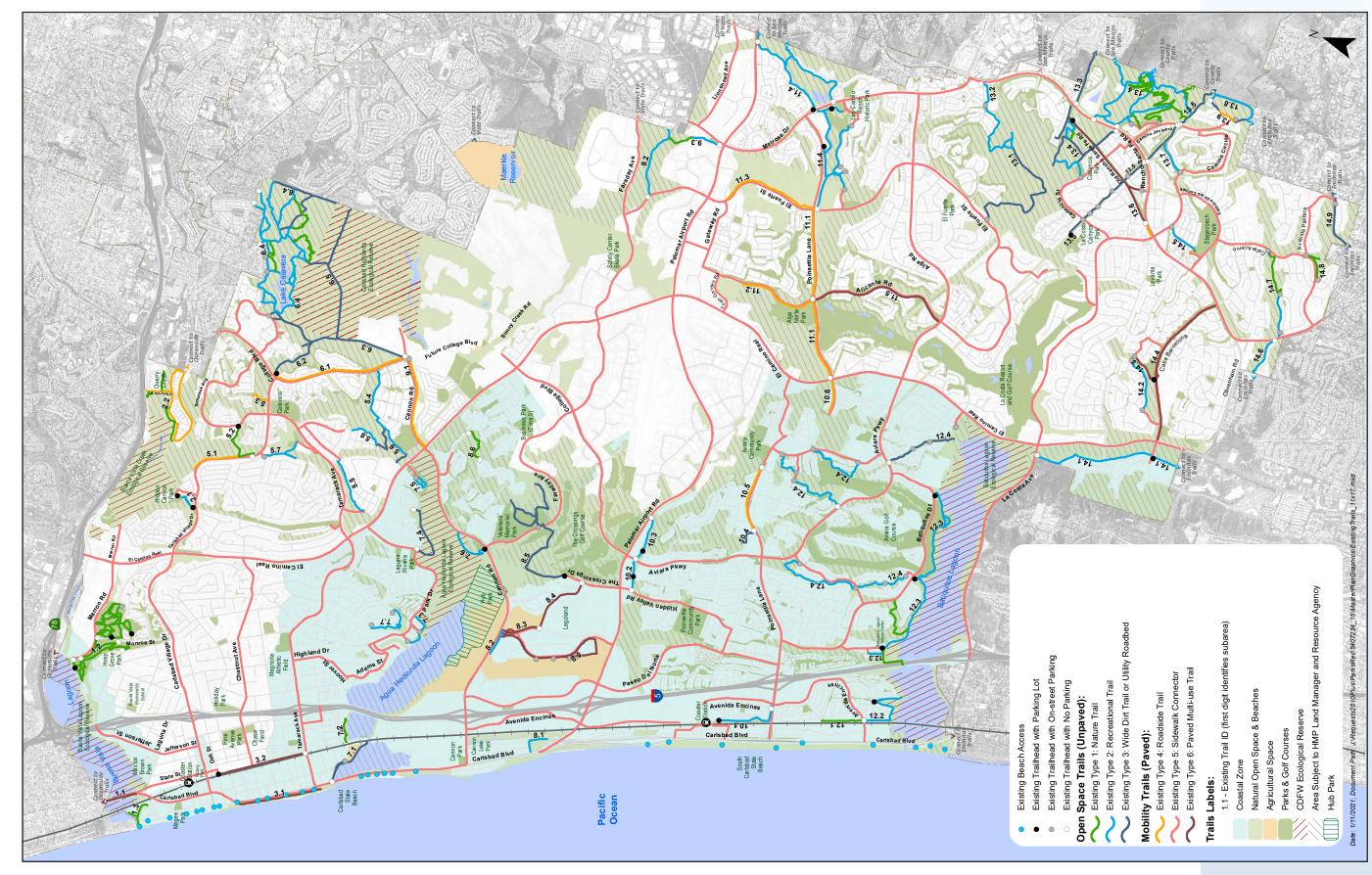
Chapter 3 • Analysis of Existing Conditions



Area Subject to HMP Land Manager and Resource Figure 3.4: Existing and Future Bike System CDFW Ecological Reserve **Hub Park**

Chapter 3 • Analysis of Existing Conditions

Carlsbad State Beach



Chapter 3 • Analysis of Existing Conditions