



INDEPENDENT REDISTRICTING COMMISSION

Jan. 13, 2022, 6 p.m.
Regular Meeting

City Hall
1200 Carlsbad Village Drive
Carlsbad, CA 92008
Virtual Meeting

Welcome to Your Independent Redistricting Commission Meeting

We welcome your interest and involvement in the city's legislative process. This agenda includes information about topics coming before the Independent Redistricting Commission and the actions recommended by city staff. You can read about each topic in the staff reports, which are available on the city website and in the City Clerk's Office. The City Clerk's Office is also available to answer any questions you have about Independent Redistricting Commission meeting procedures.

How to watch



City cable channel

Charter Spectrum channel 24
AT&T U-verse channel 99.



City website

carlsbadca.gov/news/citytv.asp

Virtual meeting format

- In the interest of public health and safety, we are temporarily taking actions to prevent and mitigate the effects of the COVID-19 pandemic by holding Independent Redistricting Commission and other public meetings online only.
- All public meetings will comply with public noticing requirements in the Brown Act and will be made accessible electronically to all members of the public seeking to observe and address the Commission.

How to participate

- **Join from a PC, Mac, iPad, iPhone or Android device:** <https://carlsbadca.zoom.us/j/96212723415>
 - **Join** using "Computer Audio"
 - **Raise your hand** when the Clerk calls for speakers for the item you wish to comment on.
 - **Unmute** yourself when called on by the Clerk.
- **By phone:** Call: (213) 338 – 8477 and enter Meeting ID: 962 1272 3415. Press # for Participant ID.
 - **Press *9** when the Clerk calls for speakers for the item you wish to comment on.
 - The Clerk will then call on the last four numbers of your telephone number.
 - **Press *6** to unmute yourself to speak.
- **In writing:** Email comments to redistricting@carlsbadca.gov. Comments received by 4 p.m. the day of the meeting will be shared with the Independent Redistricting Commission prior to the meeting. When e-mailing comments, please identify in the subject line the agenda item to which your comments relate. All comments received will be included as part of the official record. **Written comments will not be read out loud.**
- These procedures shall remain in place during the period in which state or local health officials have imposed or recommended social distancing measures.

Reasonable accommodations

Persons with a disability may request an agenda packet in appropriate alternative formats as require by the Americans with Disabilities Act of 1990. Reasonable accommodations and auxiliary aids will be provided to effectively allow participation in the meeting. Please contact the City Manager's Office at 760-434-2821 (voice), 711 (free relay service for TTY users), 760-720-9461 (fax) or manager@carlsbadca.gov by noon on the Monday before the meeting to decide.

IN THE EVENT A QUORUM OF THE INDEPENDENT REDISTRICTING COMMISSION LOSES ELECTRICAL POWER OR SUFFERS AN INTERNET CONNECTION OUTAGE THAT IS NOT CORRECTED WITHIN 15 MINUTES, THE MEETING WILL AUTOMATICALLY BE ADJOURNED. ANY ITEMS NOTICED AS PUBLIC HEARINGS WILL BE CONTINUED TO THE NEXT REGULARLY SCHEDULED MEETING OF THE INDEPENDENT REDISTRICTING COMMISSION. ANY OTHER AGENDA ITEMS THE COMMISSION HAS NOT TAKEN ACTION ON WILL BE PLACED ON A FUTURE AGENDA.

More information about Independent Redistricting Commission meeting procedures can be found at the end of this agenda and in Carlsbad Municipal Code Chapters 1.20 and 2.15.

CALL TO ORDER:

ROLL CALL:

PLEDGE OF ALLEGIANCE:

APPROVAL OF MINUTES:

PUBLIC HEARING:

1. **PUBLIC HEARING REGARDING DRAFT MAPS OF THE CITY’S PROPOSED VOTING DISTRICTS –**
That the Independent Redistricting Commission hold a public hearing and receive public comment regarding draft maps of the city’s proposed voting districts. Following the close of the public hearing, the Commission will:
 1. Discuss and vote on which map groupings should be eliminated from consideration
 2. Discuss and vote on which maps to move forward in each grouping for consideration at a subsequent meeting of the Commission
 3. Provide direction to the demographer regarding any maps the Commission would like to have adjusted, drawn and analyzed at a future meeting. (Staff Contact: Faviola Medina, City Clerk’s Office)

DEPARTMENT REPORTS:

ANNOUNCEMENTS:

This section of the agenda is designated for announcements to advise the community regarding upcoming Independent Redistricting Commission meetings or events.

ADJOURNMENT:

Independent Redistricting Commission Meeting Procedures *(continued from page 1)*

Written Materials

Written materials related to the agenda that are submitted to the Independent Redistricting Commission after the agenda packet has been published will be available for review prior to the meeting during normal business hours at the City Clerk's Office, 1200 Carlsbad Village Drive and on the city website. To review these materials during the meeting, please see the City Clerk.

Visual Materials

Visual materials, such as pictures, charts, maps or slides, are allowed for comments on agenda items, not general public comment. Please contact the City Manager's Office at 760-434-2820 or manager@carlsbadca.gov to make arrangements in advance. All materials must be received by the City Manager's Office no later than noon the day before the meeting. The time spent presenting visual materials is included in the maximum time limit provided to speakers. All materials exhibited to the Independent Redistricting Commission during the meeting are part of the public record. **Please note that video presentations during public comment are not allowed.**

Decorum

All participants are expected to conduct themselves with mutual respect. Loud, boisterous and unruly behavior can interfere with the ability of the Independent Redistricting Commission to conduct the people's business. That's why it is illegal to disrupt an Independent Redistricting Commission meeting. Following a warning from the presiding officer, those engaging in disruptive behavior are subject to law enforcement action.

Independent Redistricting Commission Agenda

The Independent Redistricting Commission follows a regular order of business that is specified in the Carlsbad Municipal Code. The Commission may only make decisions about topics listed on the agenda.

Public Comment

Members of the public may speak on any redistricting related item that does not appear on the agenda. State law prohibits the Independent Redistricting Commission from taking action on items not listed on the agenda. Comments requiring follow up will be referred to staff and, if appropriate, considered at a future Independent Redistricting Commission meeting. Members of the public are also welcome to provide comments on agenda items during the portions of the meeting when those items are being discussed. In both cases, a request to speak form must be submitted to the clerk in advance of that portion of the meeting beginning.

New Business

This part of the agenda is for items presented to the Independent Redistricting Commission by city staff and can be informational in nature or require action. The staff report about each item indicates the purpose of the item and whether or not action is requested.

Other Reports

At the end of each meeting, Independent Redistricting Commission members and the city attorney and city clerk are given an opportunity to share information. This usually includes information about upcoming meetings and events.

Independent Redistricting Commission Actions

Motion

A motion is used to propose Independent Redistricting Commission direction related to an item on the agenda. Any Independent Redistricting Commission member may make a motion. A motion must receive a "second" from another Independent Redistricting Commission member to be eligible for a vote.



INDEPENDENT REDISTRICTING COMMISSION

Meeting Date: Jan. 13, 2022

To: Independent Redistricting Commission

Staff Contact: Faviola Medina, City Clerk Services Manager
faviola.medina@carlsbadca.gov, 760-434-5989

Subject: Public Hearing Regarding Draft Maps of the City's Proposed Voting Districts

Recommended Action

That the Independent Redistricting Commission hold a public hearing and receive public comment regarding draft maps of the city's proposed voting districts. Following the close of the public hearing, the Commission will:

1. Discuss and vote on which map groupings should be eliminated from consideration
2. Discuss and vote on which maps to move forward in each grouping for consideration at a subsequent meeting of the Commission
3. Provide direction to the demographer regarding any maps the Commission would like to have adjusted, drawn and analyzed at a future meeting

Discussion

Pursuant to California Elections Code Section 21627.1, before adopting a final map in the redistricting process, the commission must hold at least four public hearings at which the public is invited to provide input regarding the composition of one or more districts. At least one public hearing must be held before the commission draws a draft map or maps of the proposed City Council district boundaries. The first public hearing held on Sept. 23, 2021, satisfied this requirement.

Additionally, at least one public hearing or public workshop must be held on a Saturday, on a Sunday, or after 6 p.m. on a weekday Monday through Friday. The second public hearing held on Nov. 13, 2021, satisfied this requirement. This third public hearing also satisfies this requirement.¹

Based on public input and other legally required criteria, the City's redistricting consultant/demographer has now prepared proposed draft district maps for public review and comment. These maps, along with maps drawn by members of the public are publicly available on the City's website: <https://www.carlsbadca.gov/city-hall/city-council/redistricting/maps>.

¹ A public hearing may potentially satisfy more than one requirement. The commission's public hearing schedule has been designed to meet or exceed the statutory public hearing requirements.

The intention of this public hearing is to receive public comment regarding draft maps of the city's proposed voting districts. While all public input concerning the composition of the city's districts should be considered, all maps must meet the following federal requirements:

1. Population equality across districts.
2. Race cannot be the predominant factor or criteria when drawing districts.
3. Compliance with the federal Voting Rights Act of 1965, which, among other things, prohibits districts that dilute minority voting rights and encourages a majority-minority district if the minority group is sufficiently large and such a district can be drawn without race being the predominant factor.

Additionally, the maps must also meet the following state requirements:

1. Maps must be drawn using the following criteria in prioritized order:
 - District boundaries must be geographically contiguous
 - Districts boundaries must minimize the division of neighborhoods and communities of interest
 - Districts boundaries must be easily identifiable and understandable by residents
 - District boundaries must be geographically compact
2. Maps must not favor or discriminate against a political party
3. Maps must be accompanied by information on the total population, citizen voting age population, and racial and ethnic characteristics of the citizen voting age population.
4. Maps prepared by the city or city contractors may not be released earlier than three weeks after the state redistricting database is publicly available.

Following the close of the public hearing, the Commission will:

1. Discuss and vote on which map groupings should be eliminated from consideration
2. Discuss and vote on which maps to move forward in each grouping for consideration at a subsequent meeting of the Commission
3. Provide direction to the demographer regarding any maps the Commission would like to have adjusted, drawn and analyzed at a future meeting

Fiscal Analysis

This action has no fiscal impact.

Next Steps

The next commission meeting will be held on Jan. 27, 2022, at which the commission will have a further opportunity to review draft maps. Although all maps will be available to the commission, only maps received before Jan. 14, 2022 will be analyzed by the demographer for the Jan. 27 meeting.

The last scheduled public hearing concerning the proposed city district boundaries will be held on Feb. 17, 2022. Although all maps will be available to the commission, only maps received before Feb. 1, 2022 will be analyzed by the demographer. At the conclusion of the public hearing on Feb. 17, 2022, the Independent Redistricting Commission may adopt a resolution approving the final map.

Environmental Evaluation

In keeping with California Public Resources Code Section 21065, this action does not constitute a “project” within the meaning of the California Environmental Quality Act in that it has no potential to cause either a direct physical change in the environment, or a reasonably foreseeable indirect physical change in the environment.

Public Notification and Outreach

This item was noticed in keeping with the Ralph M. Brown Act and California Elections Code Section 21628(c) and it was available for public viewing and review at least 5 days before the scheduled public hearing date.

Prior to this public hearing, the city conducted outreach in both English and Spanish to encourage public participation in both the redistricting process in general, and this public hearing in particular. A notice of this public hearing was published in English and in Spanish in the Jan. 7, 2022, edition of the San Diego Union-Tribune.

Exhibits

1. Public Prepared Draft Maps
2. NDC Prepared Draft Maps
3. Non-Compliant Draft Maps
4. Withdrawn Maps
5. Current City Council Districts Map



City of Carlsbad Redistricting: Commission Meeting

Public Hearing #3 – Draft Maps

Public Maps as of January 3rd

Total Submitted: 60

Summary Shown:

4 Coast Districts: 14

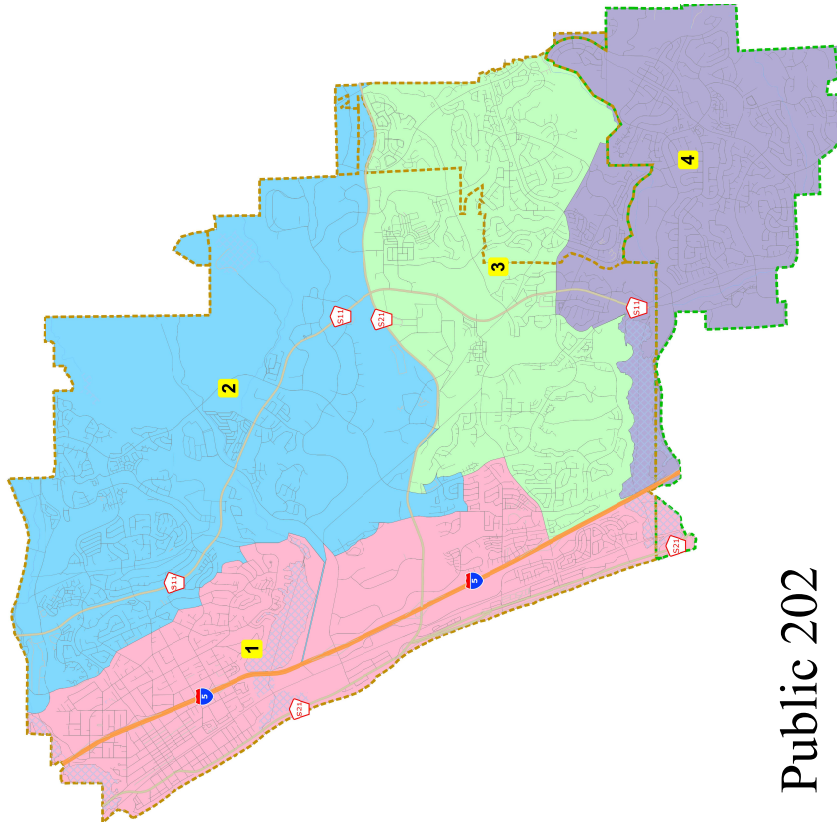
3 Coastal Districts: 1

2 Coastal Districts: 22

1 Coastal District: 5

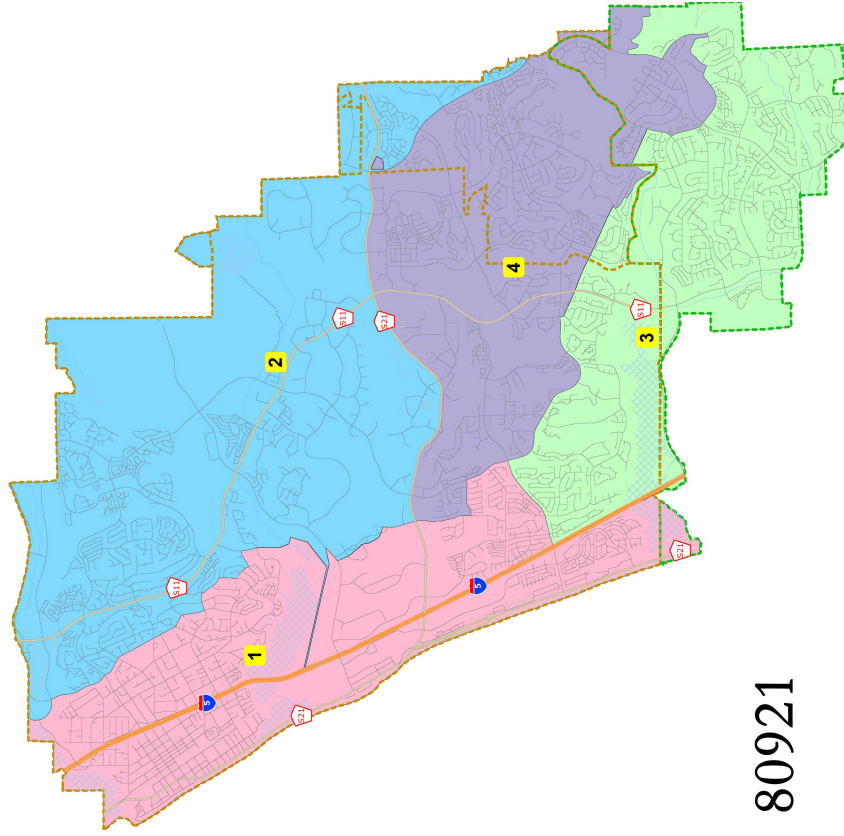
Non Compliant/Community Only: 14

Withdrawn: 4



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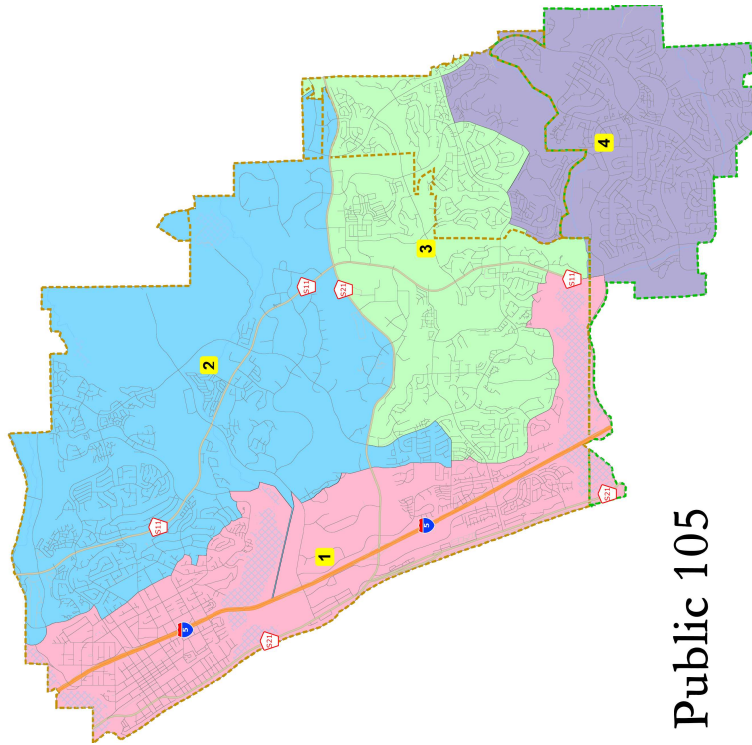
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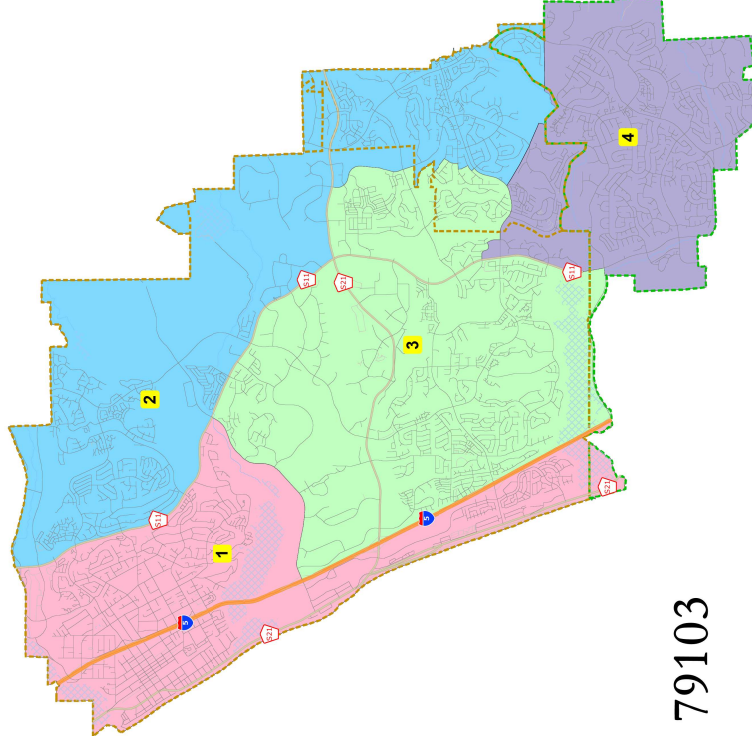
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Public Maps – 1 Coastal District (Cont.)



4021 CALUPER

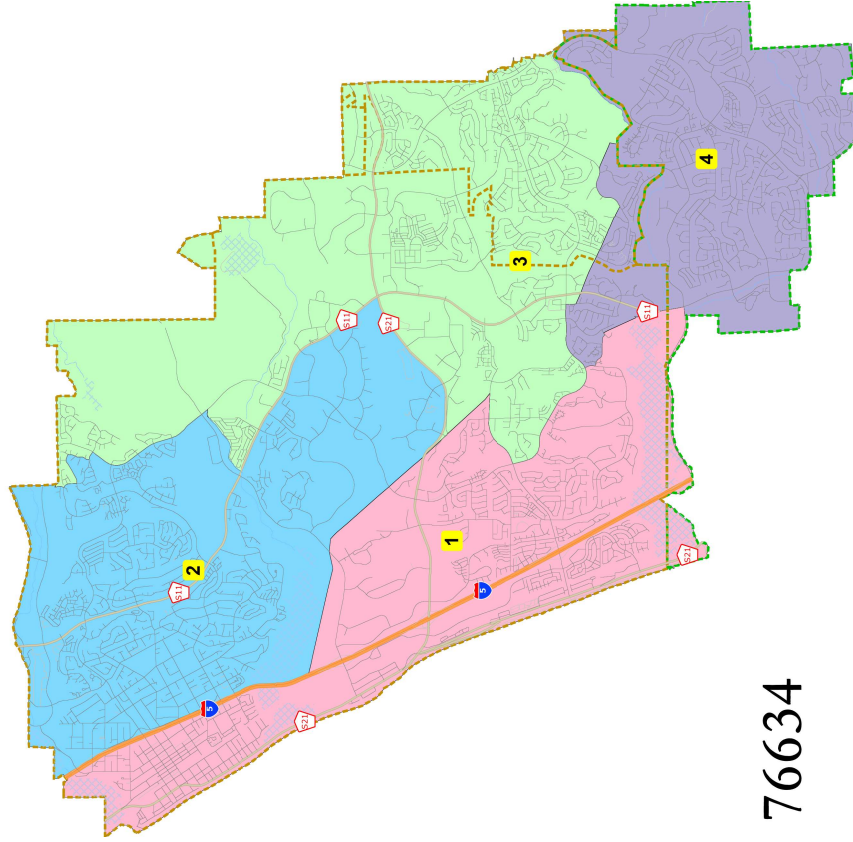
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Public Maps – 1 Coastal District (Cont.)

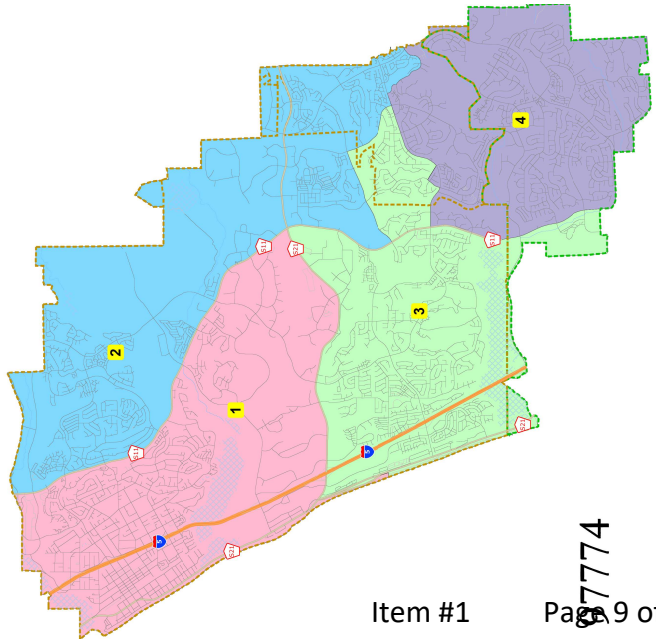


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Public Maps – 2 Coastal Districts

Maps Using Palomar Airport Road and El Camino Real for Northwest District Boundary

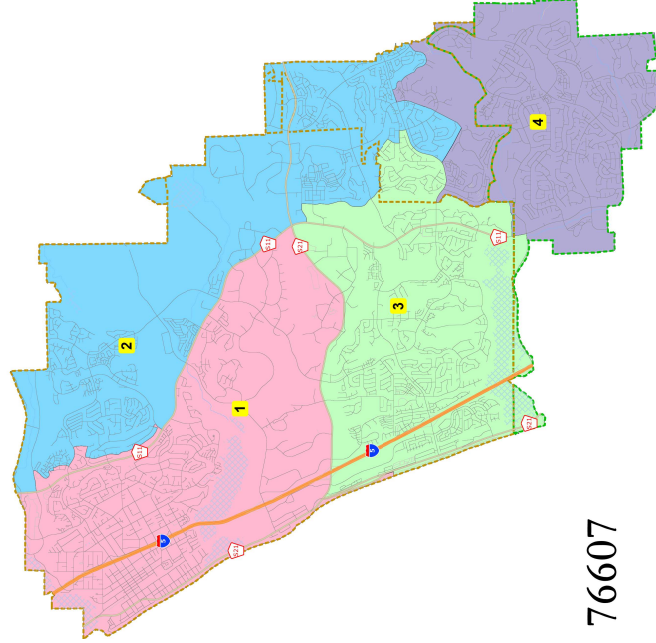


4201 CALIFOR

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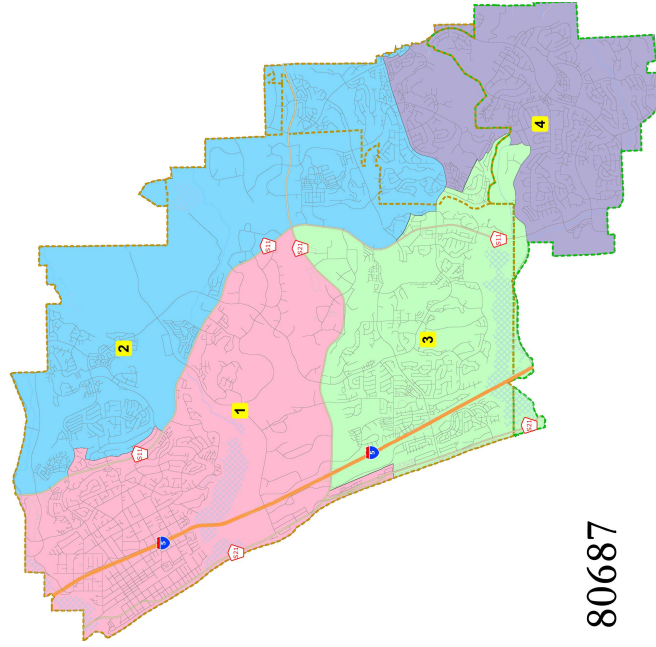
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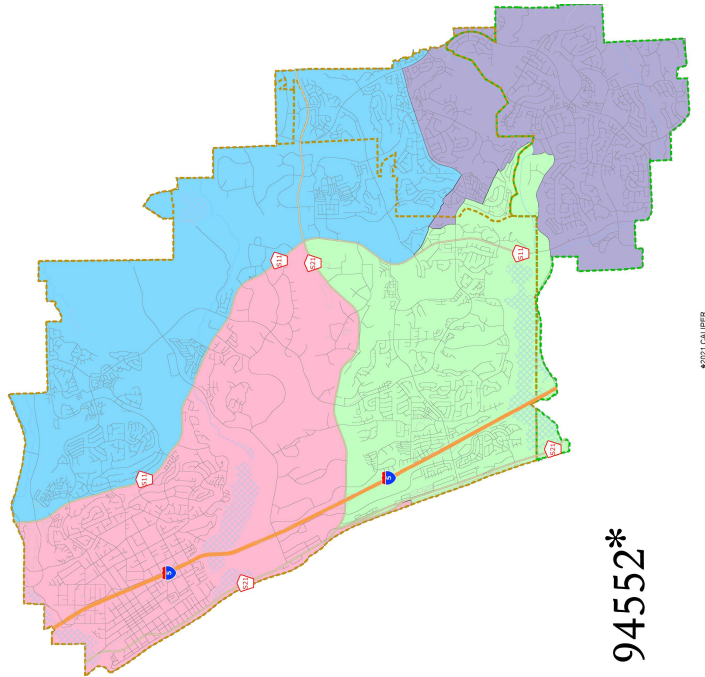


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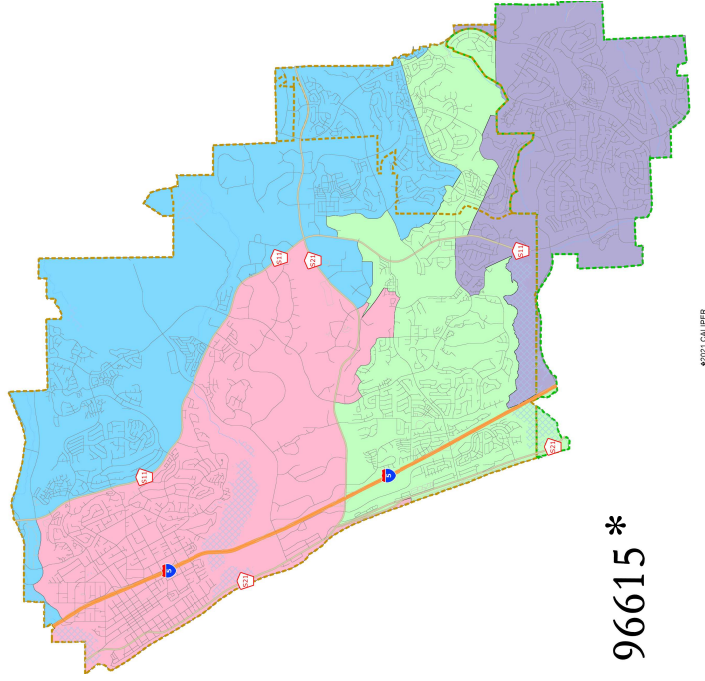
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Public Maps – 2 Coastal Districts (Cont.)

Maps Using Palomar Airport Road and El Camino Real for Northwest District Boundary



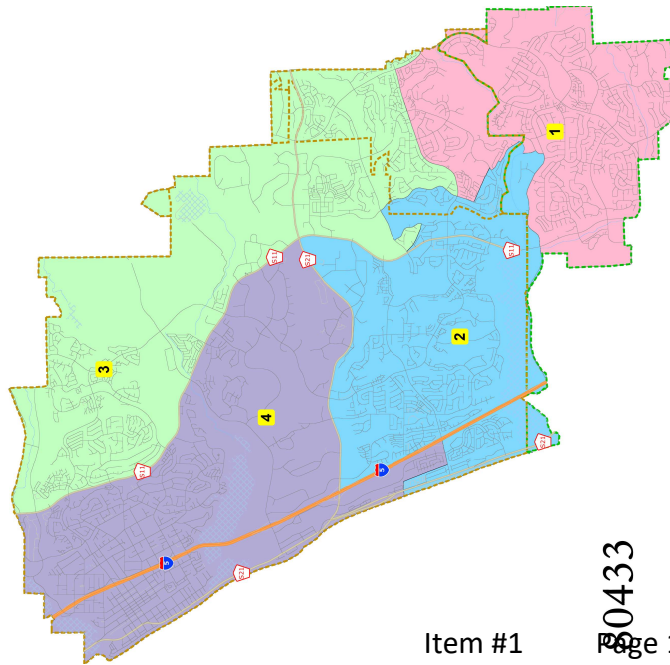
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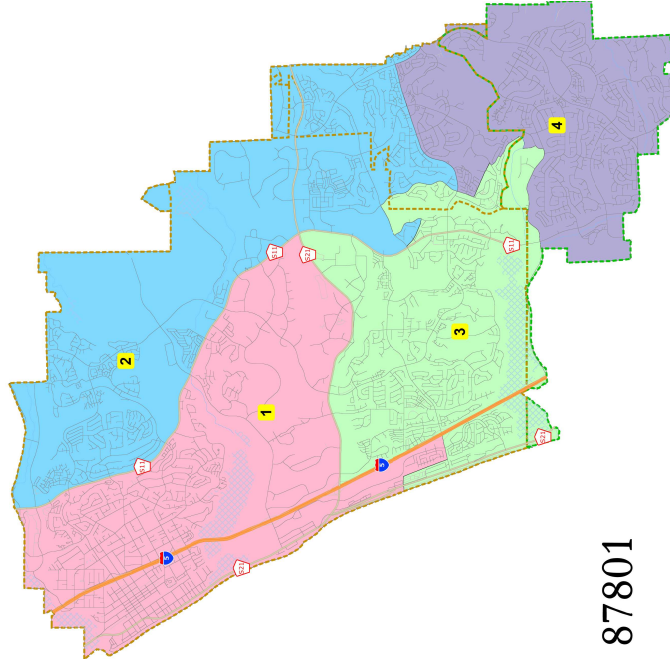
Public Maps – 2 Coastal Districts (Cont.)

Maps Using Palomar Airport Road and El Camino Real with Coast Strip



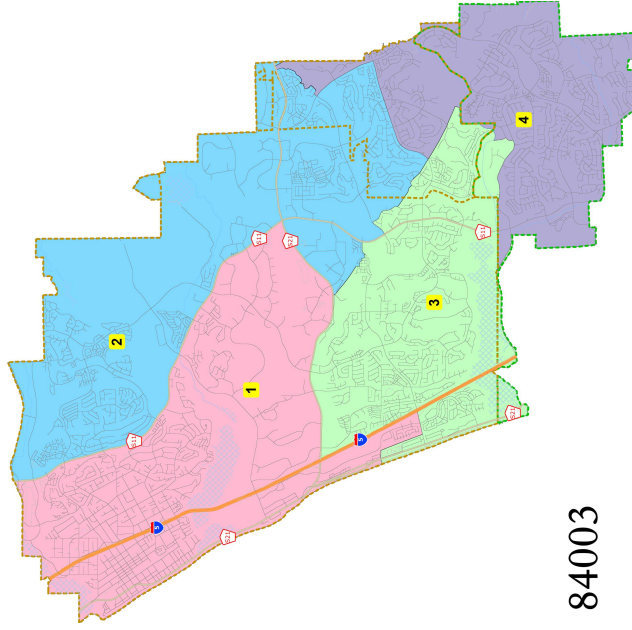
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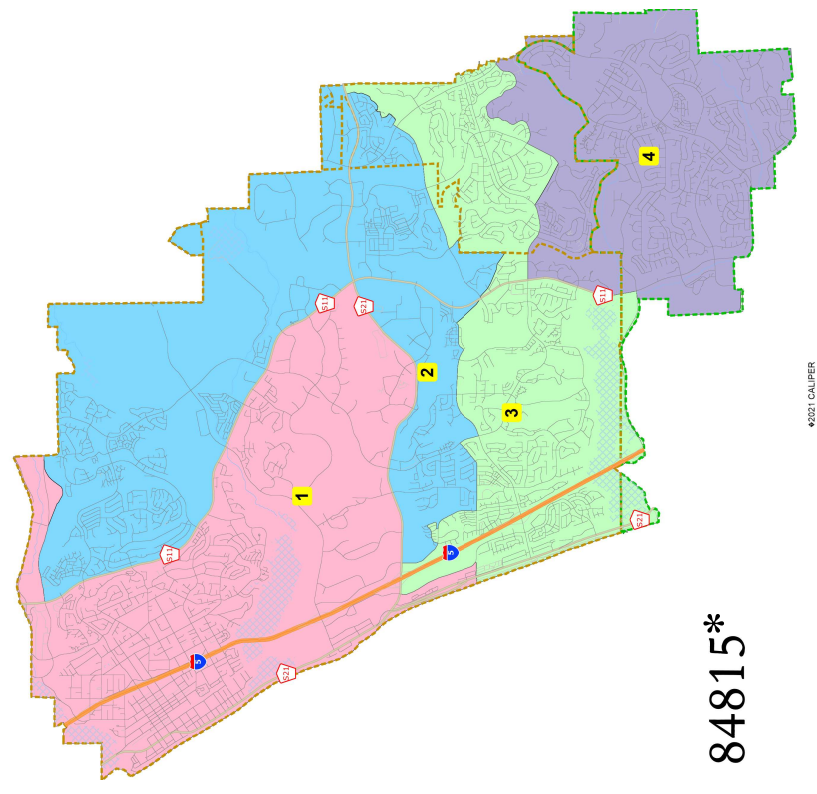


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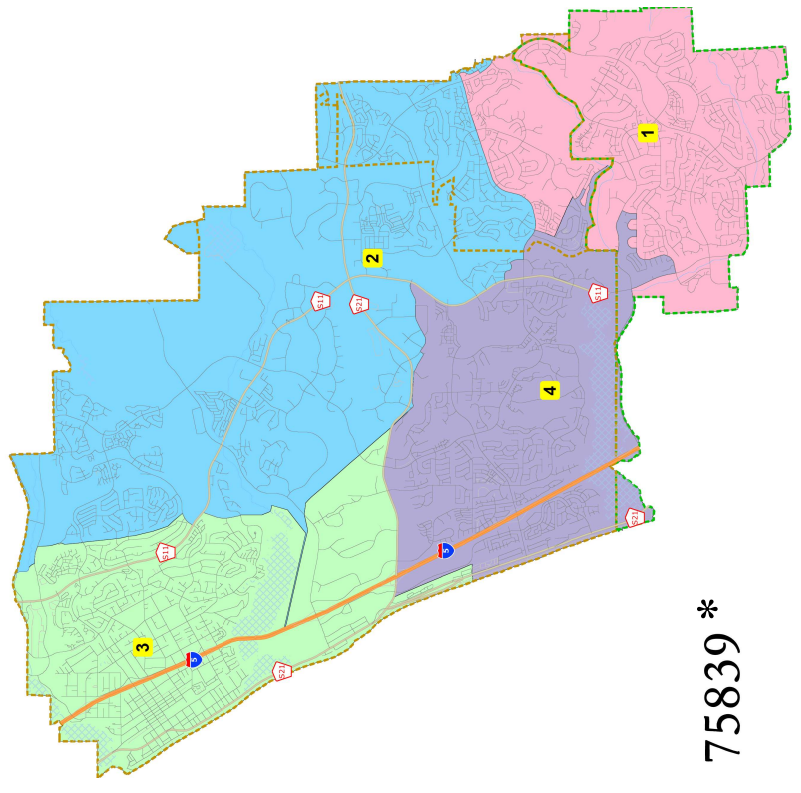
Public Maps – 2 Coastal Districts (Cont.)

Maps Using Palomar Airport Road and El Camino Real with Coast Strip



84815*

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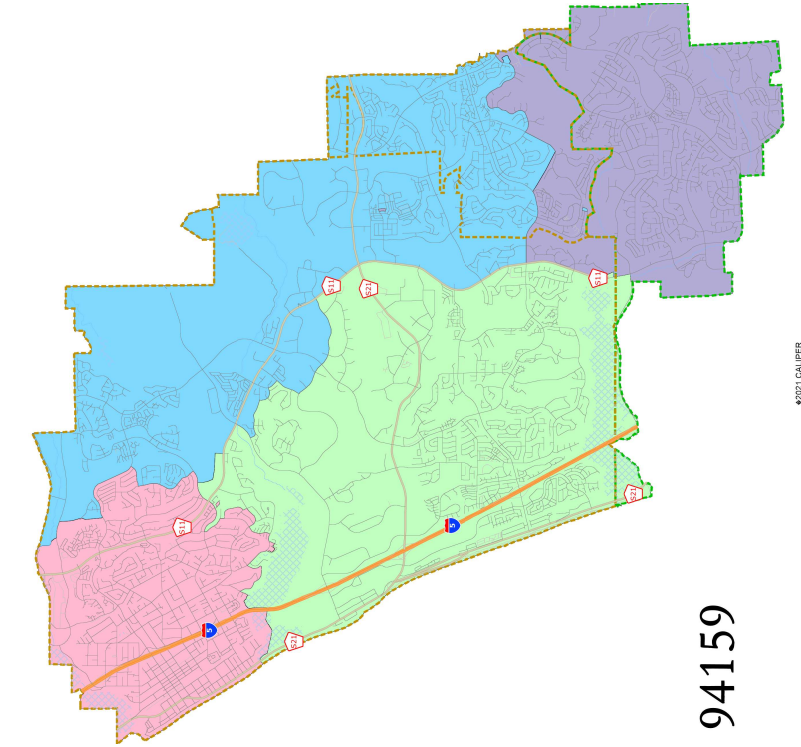
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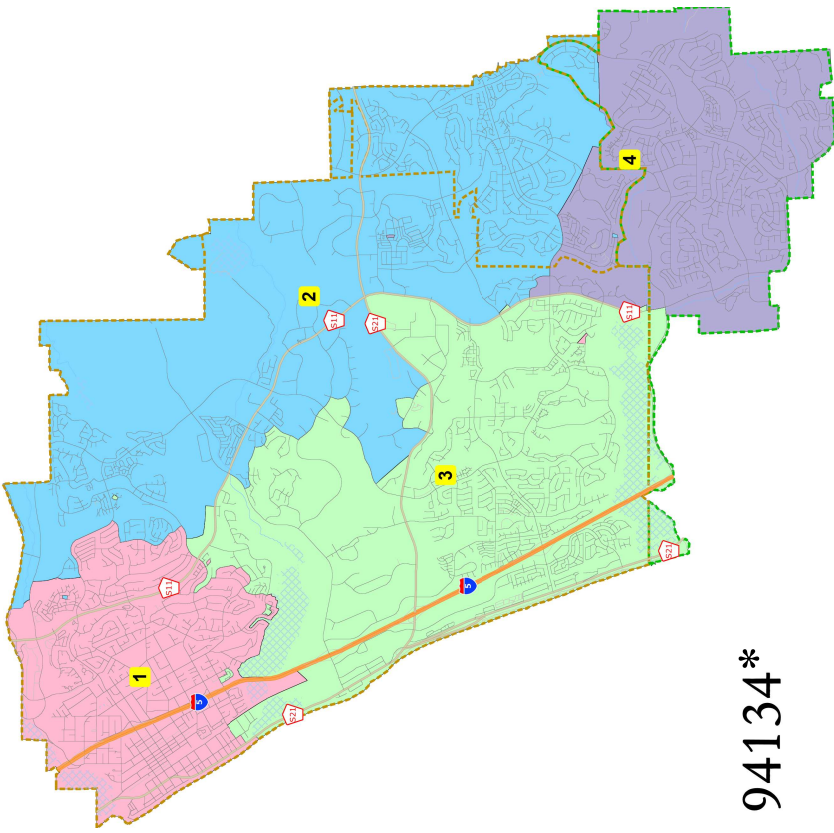
*Indicates Map is Not Population Balanced

Public Maps – 2 Coastal Districts (Cont.)

Maps with Compact Northwest District using Lagoon as Boundary



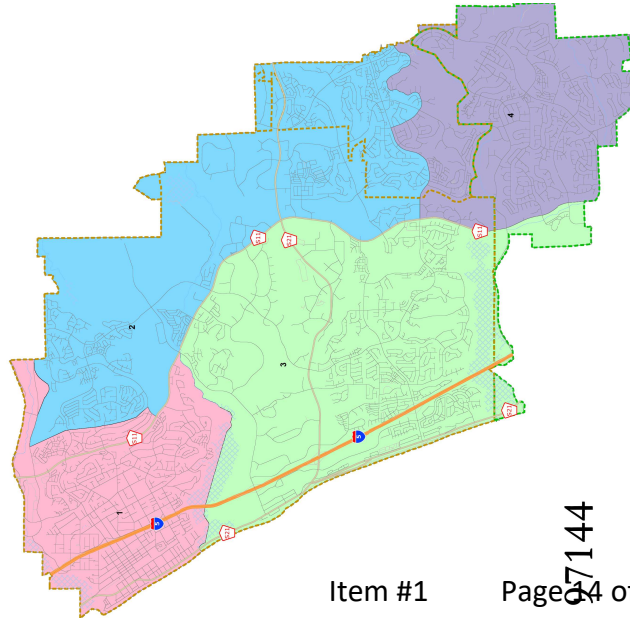
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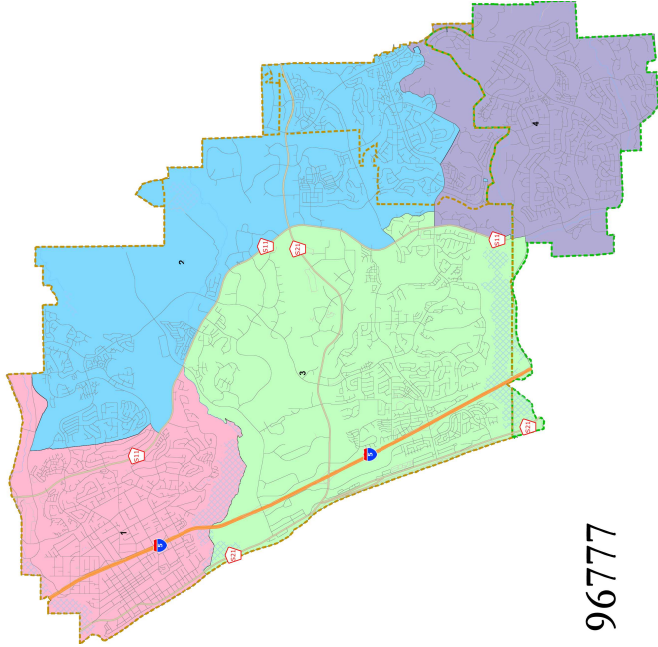
Public Maps – 2 Coastal Districts (Cont.)

Maps with Compact Northwest District Using Lagoon Boundary and Following 78 to East Boundary

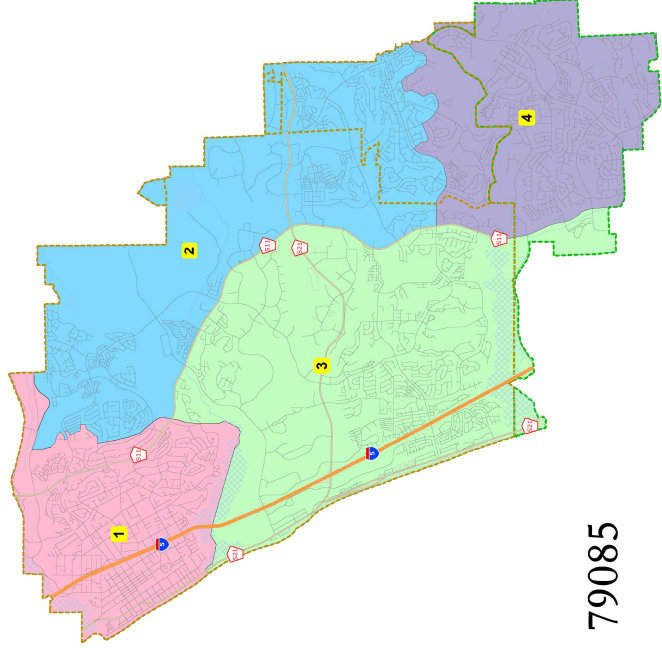


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97144



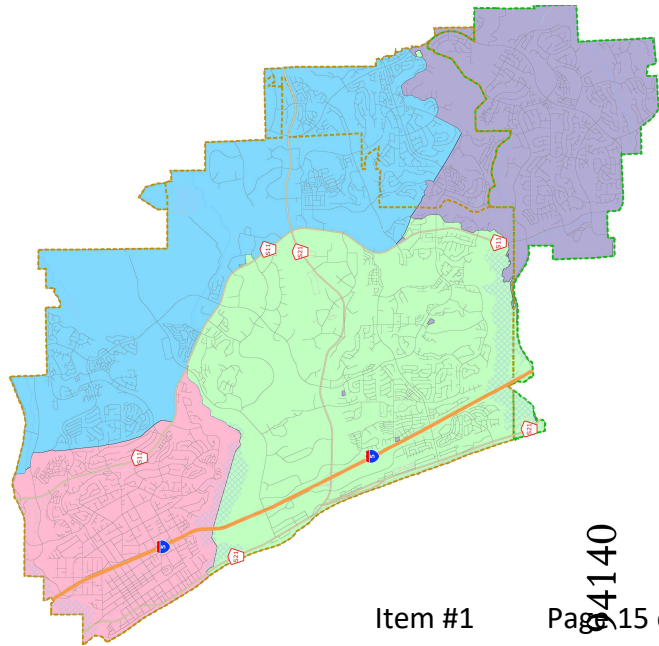
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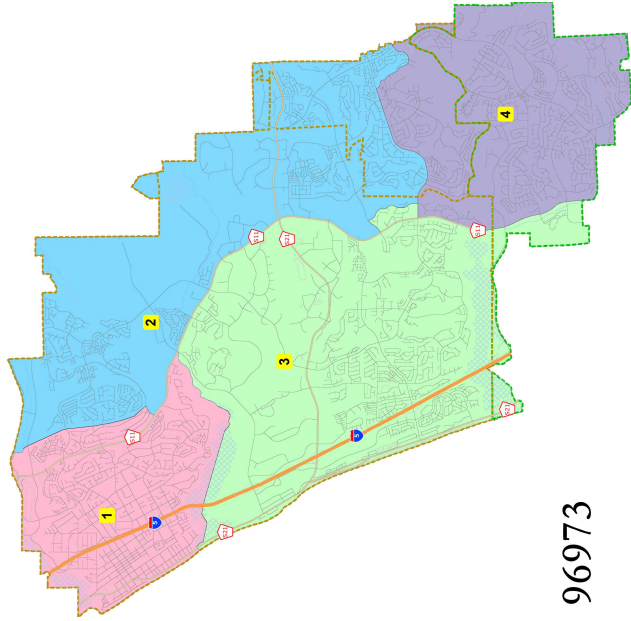
Public Maps – 2 Coastal District (Cont.)

Maps with Compact Northwest District Using Lagoon Boundary

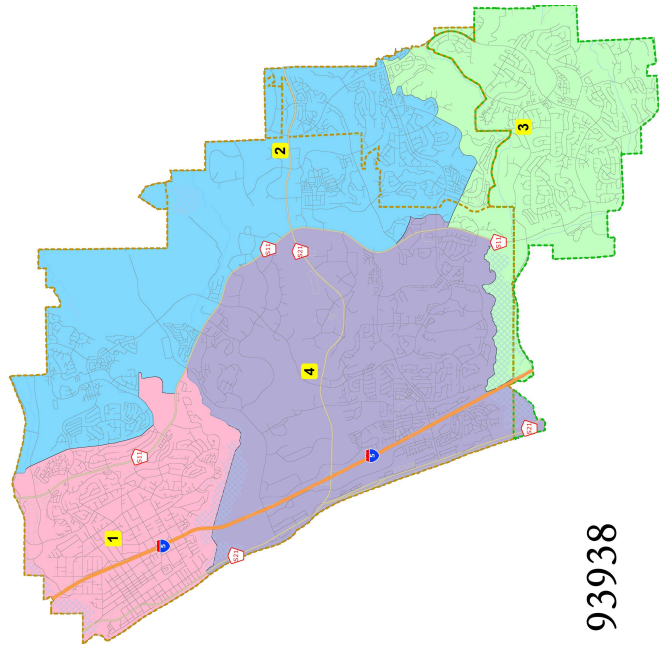


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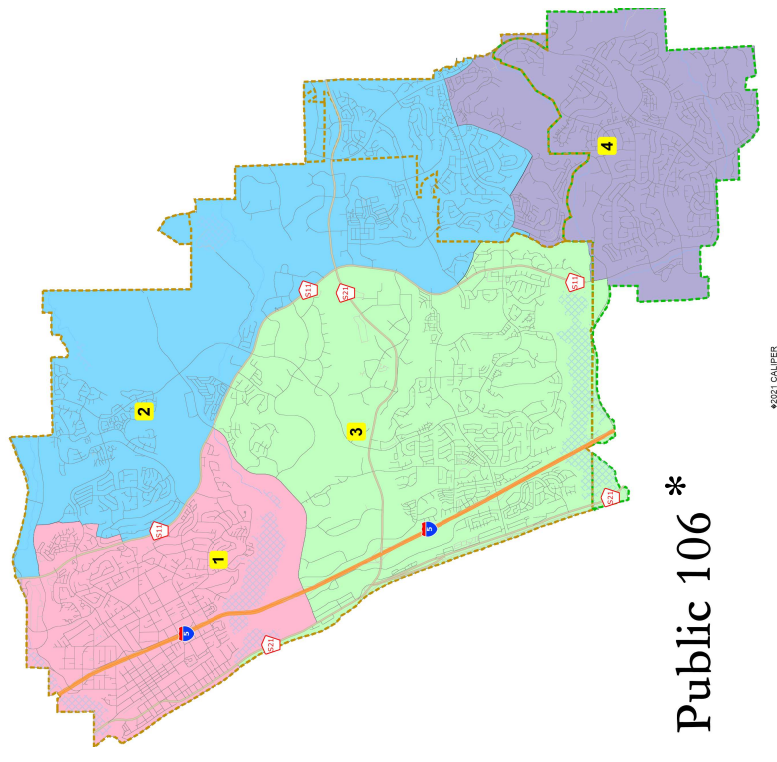
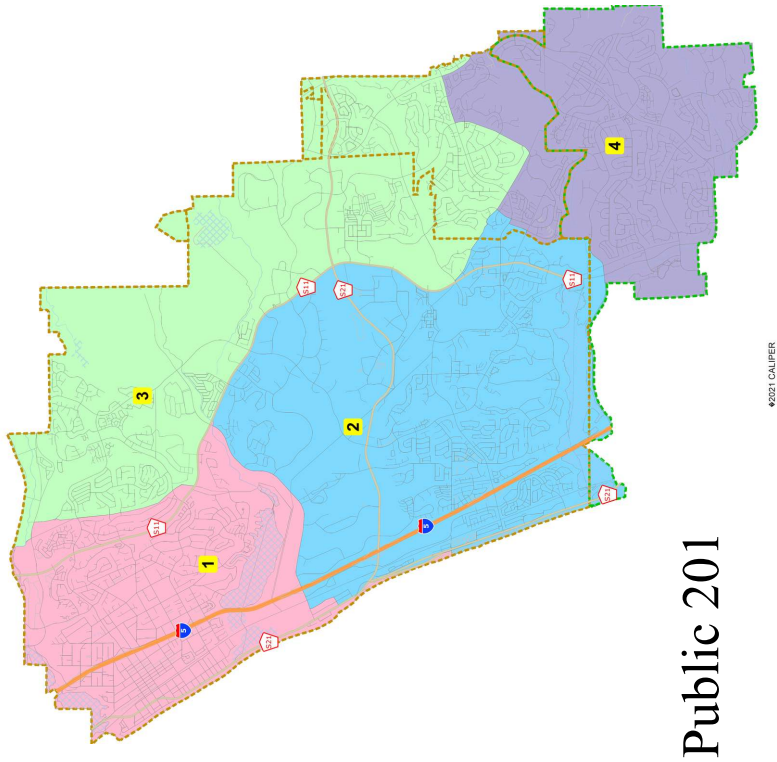
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Public Maps – 2 Coastal Districts (Cont.)

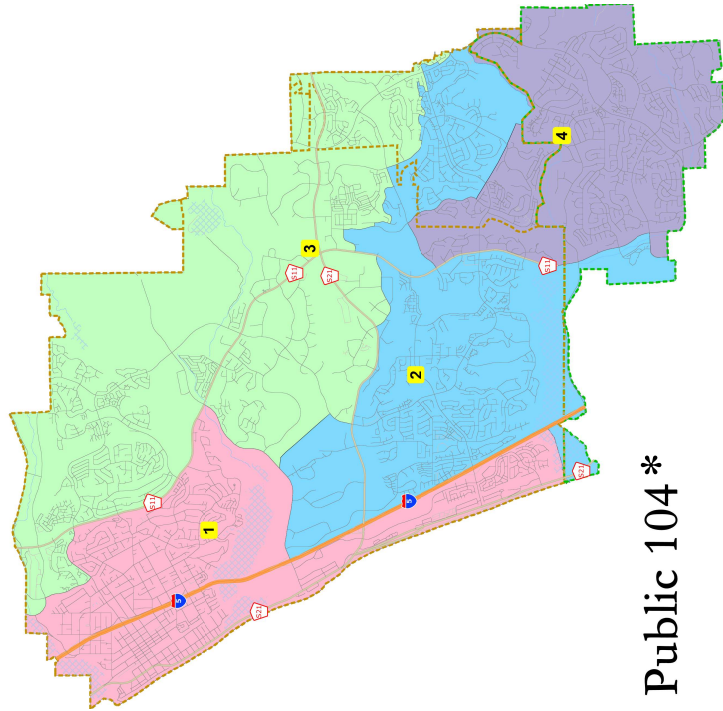
Maps with Compact Northwest District Using Cannon Road



*Indicates Map is Not Population Balanced

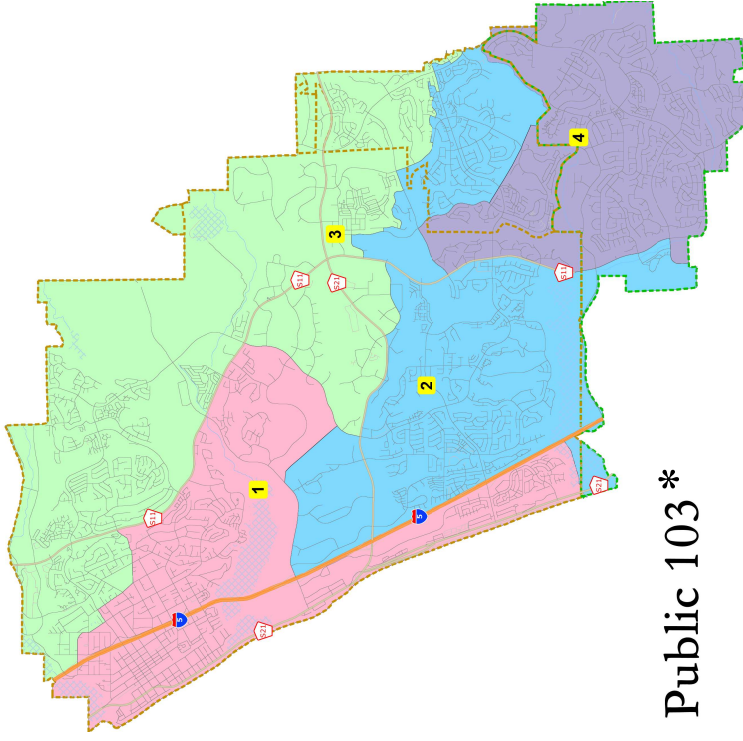
Public Maps – 2 Coastal Districts (Cont.)

Leave South Beach Neighborhood Intact, But Out of Balance



Public 104*

42021 CALIFPER

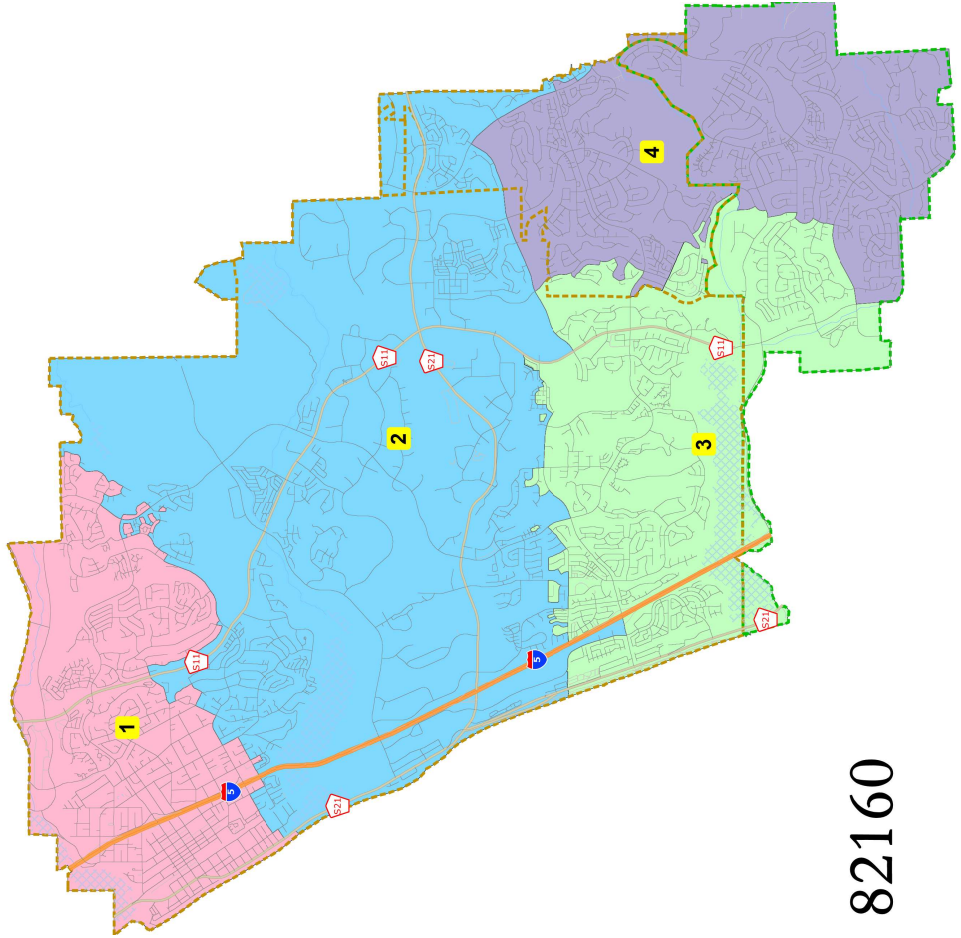


Public 103*

42021 CALIFPER

*Indicates Map is Not Population Balanced

Public Maps – 3 Coastal Districts

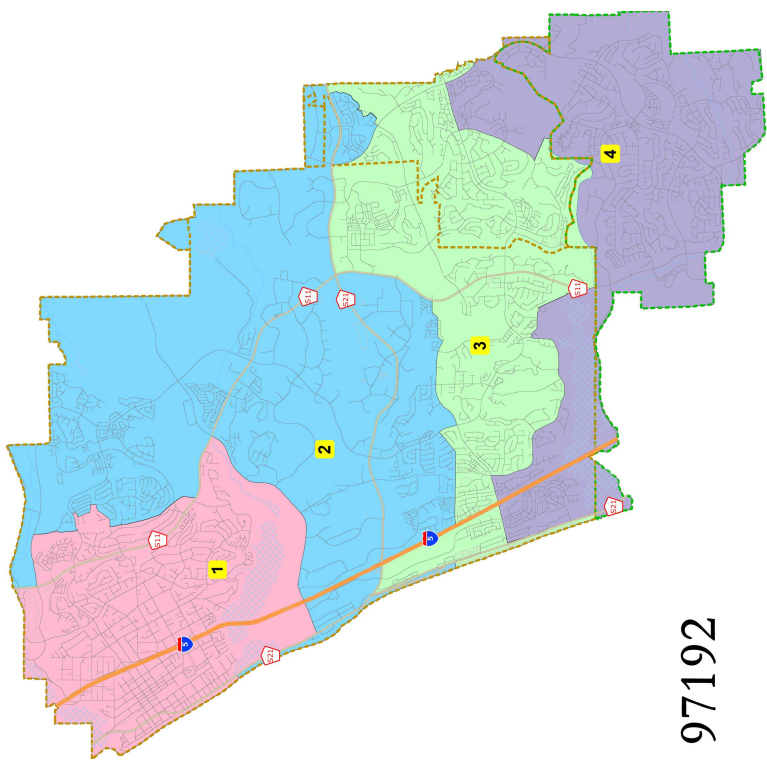
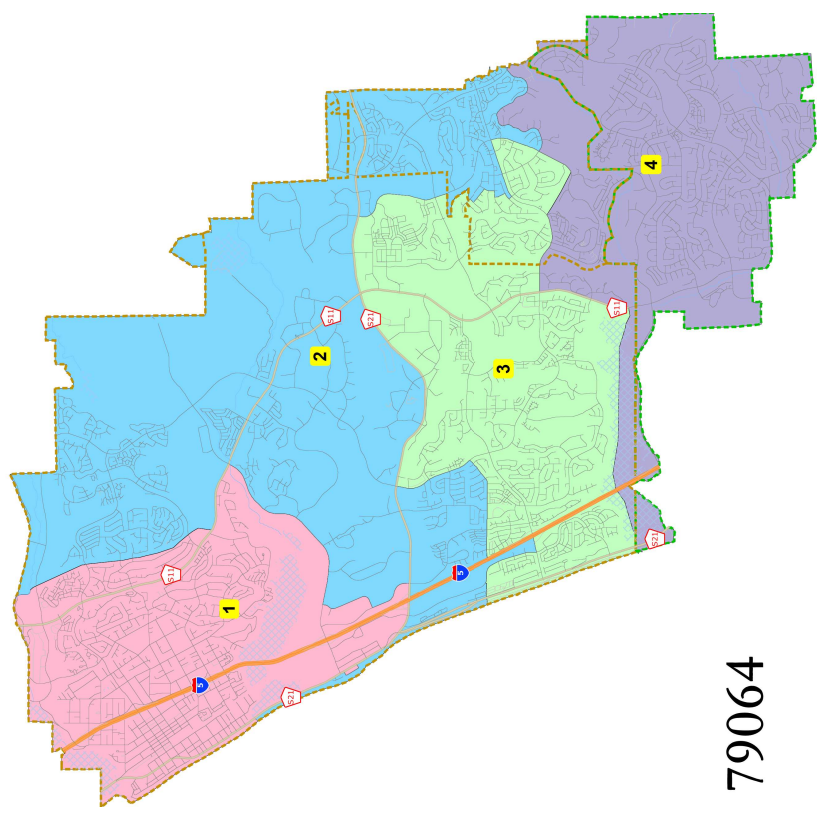


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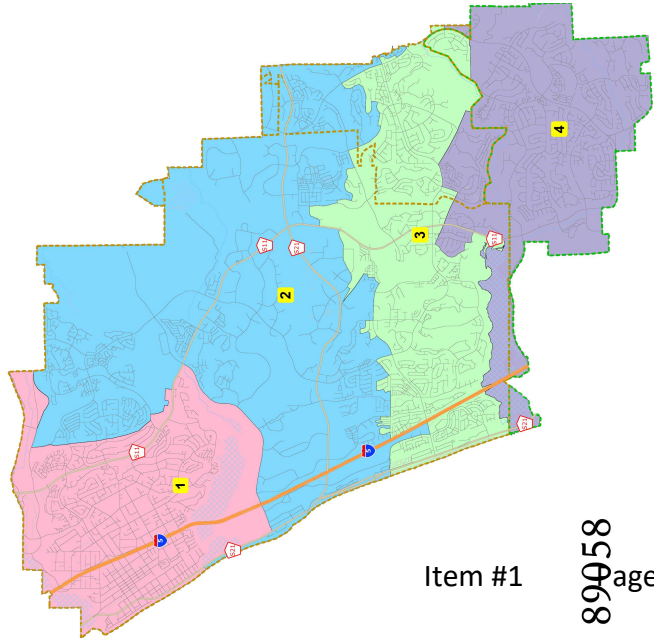
Public Maps – 4 Coastal Districts

**Maps Not Following 78 to the
Carlsbad boundary**



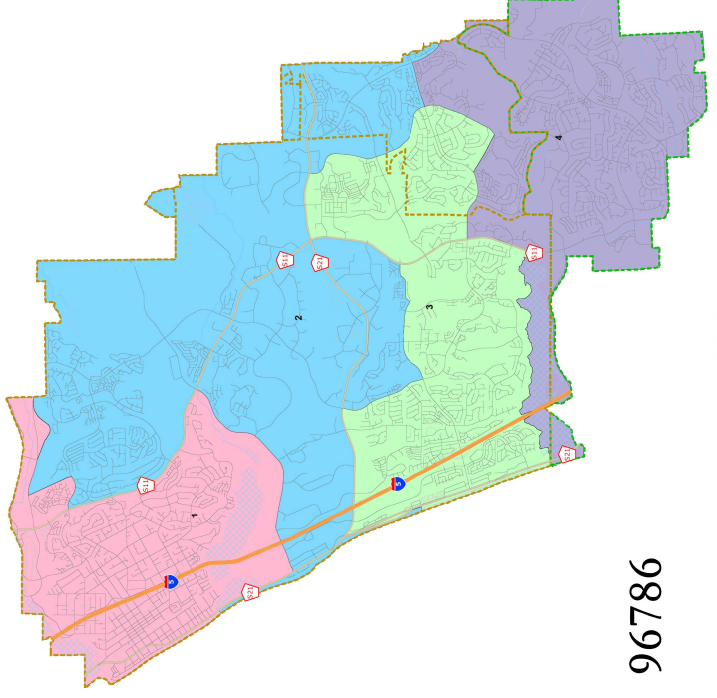
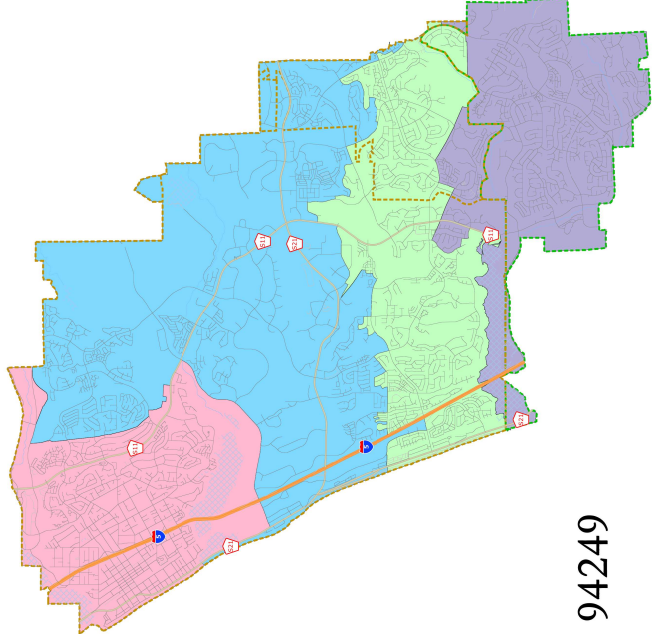
Public Maps – 4 Coastal Districts (Cont.)

Maps Using Cannon Road



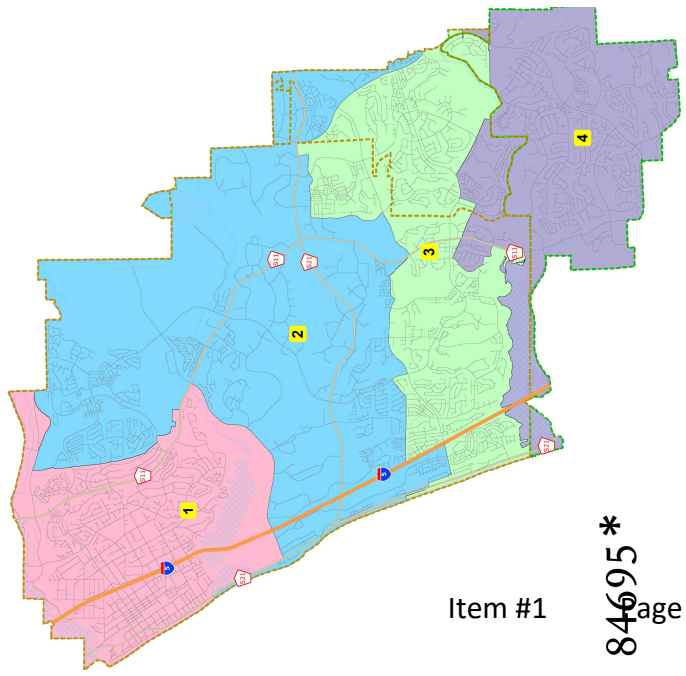
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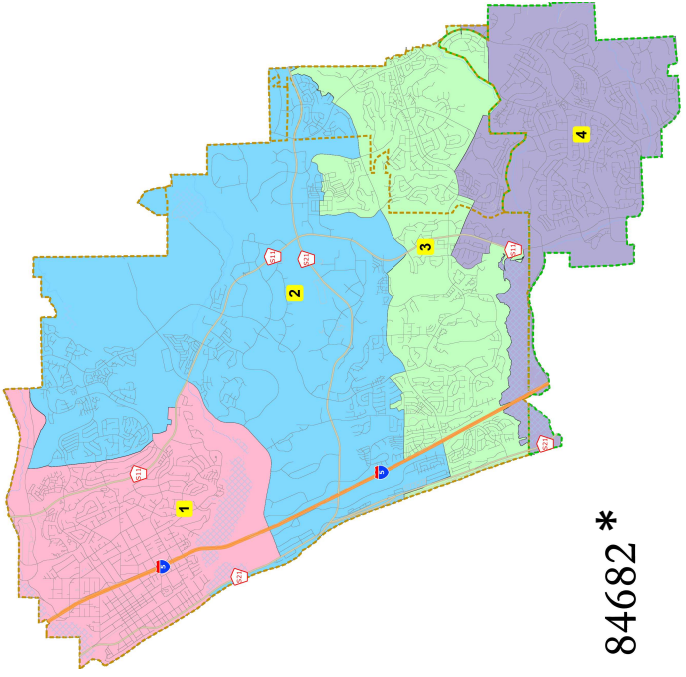
Public Maps – 4 Coastal Districts (Cont.)

Maps Using Cannon/Palomar Airport

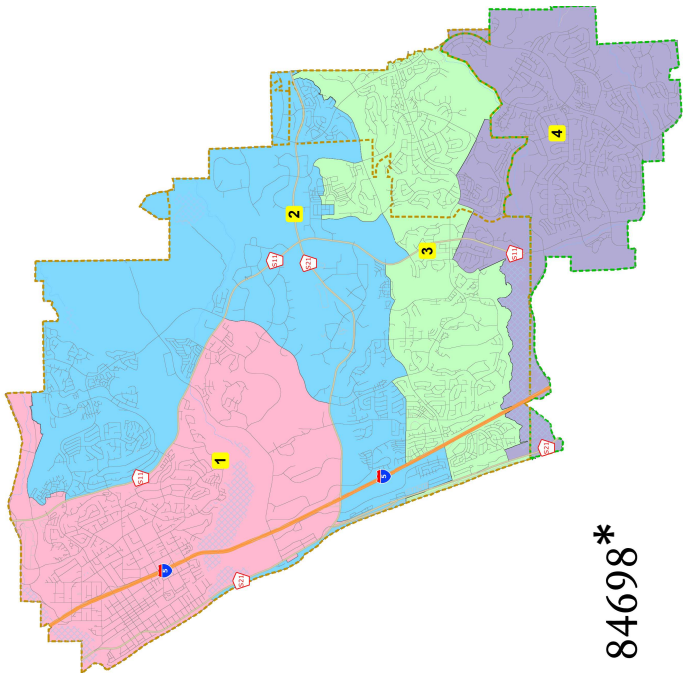


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Item #1



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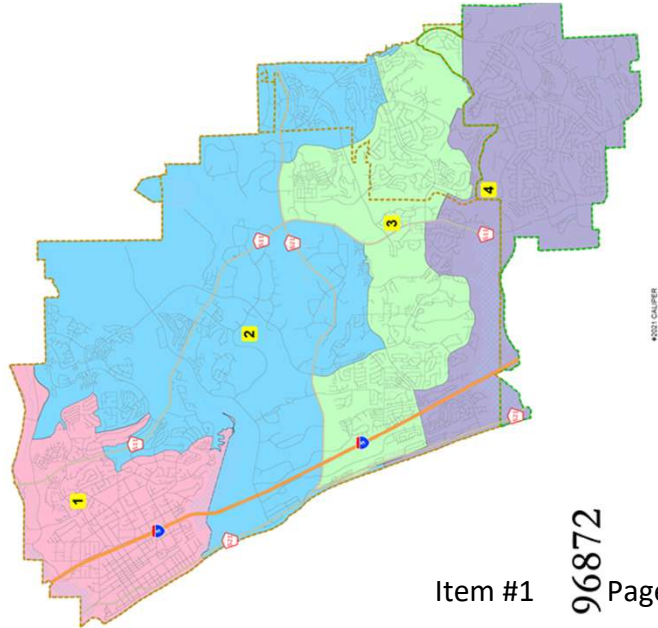


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*Indicates Map is Not Population Balanced

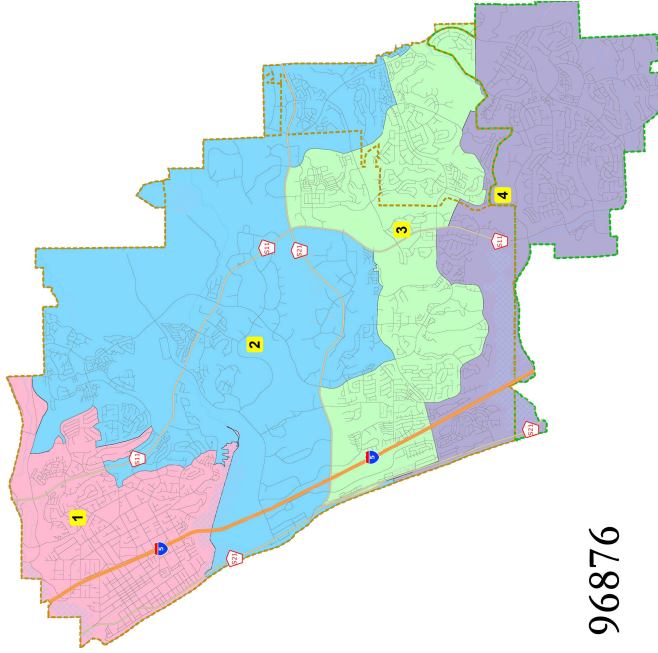
Public Maps – 4 Coastal Districts (Cont.)

Maps Using Lagoon Boundary

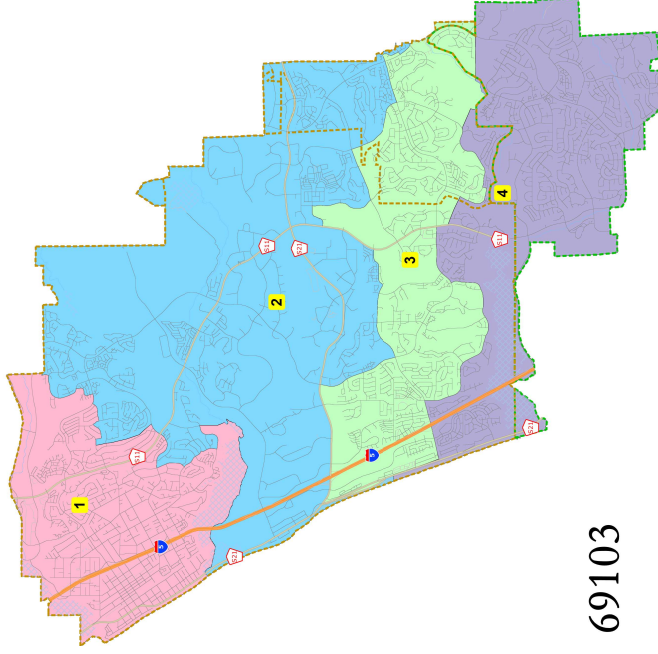


96872

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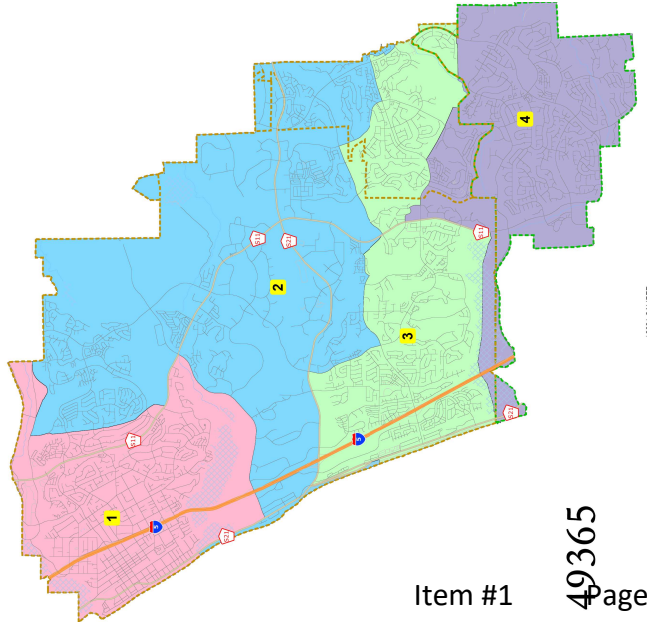
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69103

Public Maps – 4 Coastal Districts (Cont.)

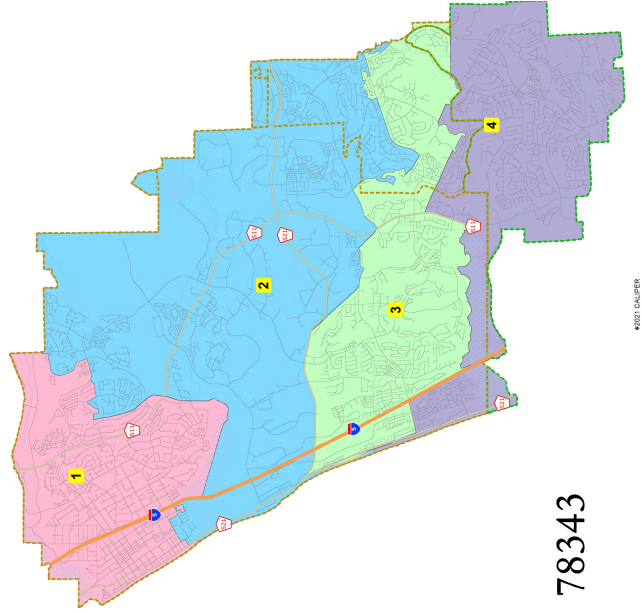
Maps with Similar Southern Boundaries



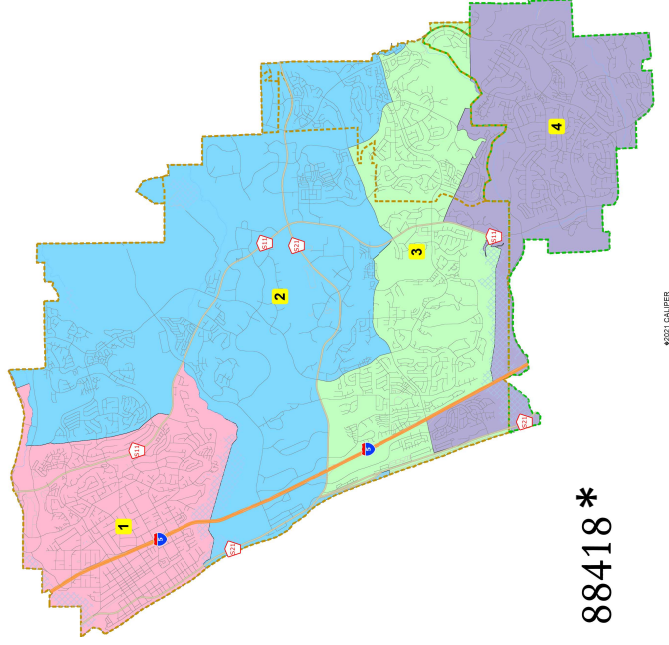
49365

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78343



88418*

*Indicates Map is Not Population Balanced

Redistricting Rules and Goals

1. Federal Laws

Equal Population
Federal Voting Rights Act
No Racial Gerrymandering



2. California Criteria for Cities

1. Geographically contiguous
2. Undivided neighborhoods and “communities of interest”
(Socio-economic geographic areas that should be kept together)
3. Easily identifiable boundaries
4. Compact
(Do not bypass one group of people to get to a more distant group of people)

Prohibited:

“Shall not favor or discriminate against a political party.”

3. Other Traditional Redistricting Principles

- Minimize voters shifted to different election years
- Respect voters’ choices / continuity in office
- Future population growth
- Preserving the core of existing districts

Public Comment/ Commission Discussion

- Which map(s) and/or groups of maps do you prefer?
- Which groups of maps would you eliminate?
- Within preferred group(s), what are the top 1-3 maps
- What modification(s) would make your preferred map(s) even better?
- Provide direction on new/ revised map(s)

Next Steps

- Regular Commission Meeting – Thursday January 26, 2022 at 4 p.m.
- Final Public Hearing – Thursday February 17th at 4 p.m.
 - Final Draft Map(s) will be posted on City website 7 days in advance of the meeting
- Access the City of Carlsbad’s Redistricting Page for more information:
[Carlsbadca.gov/City-Hall/City-Council/Redistricting](https://carlsbadca.gov/City-Hall/City-Council/Redistricting)



City of Carlsbad Redistricting

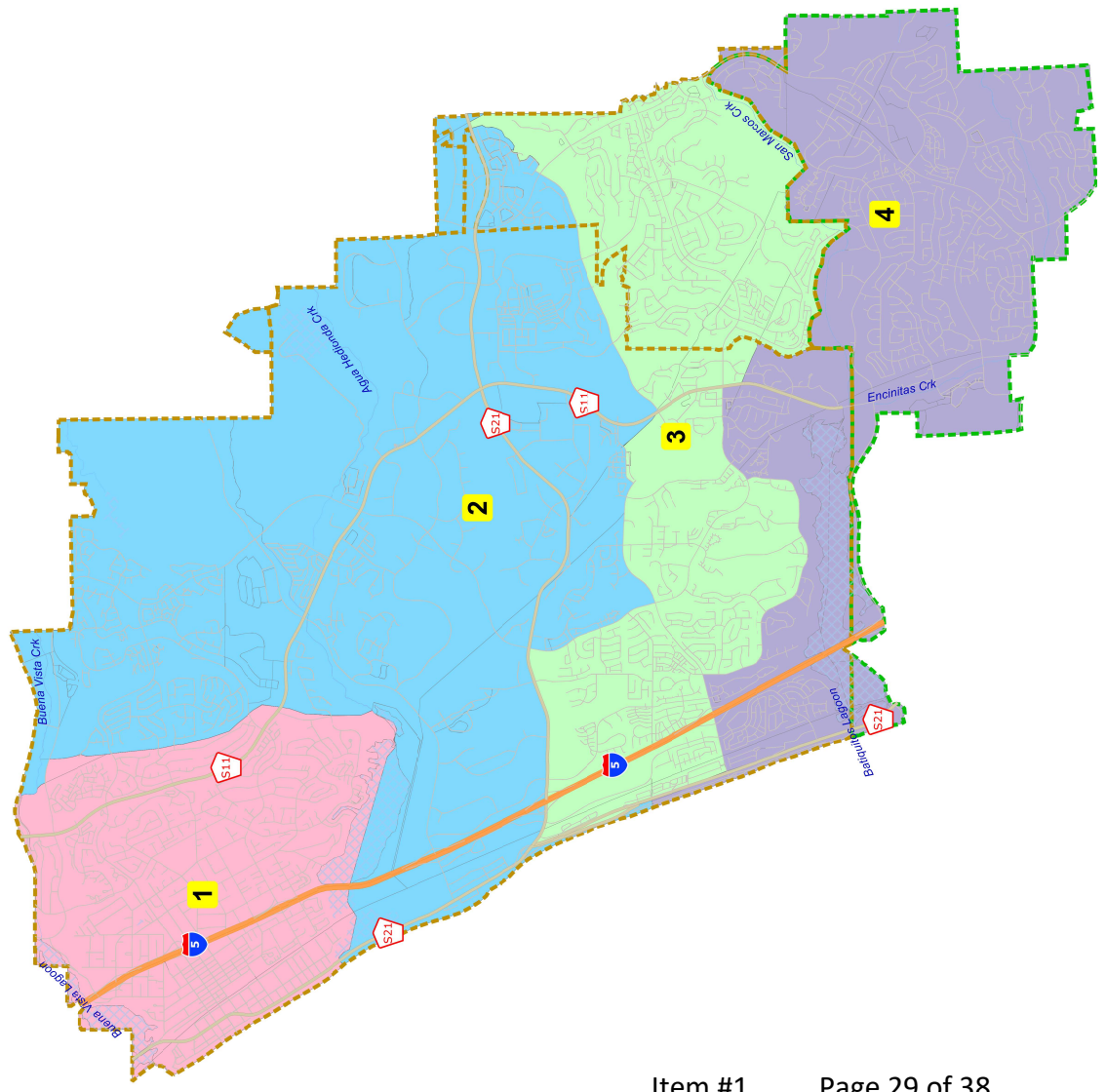
NDC Draft Maps

Exhibit 2

NDC Draft Maps

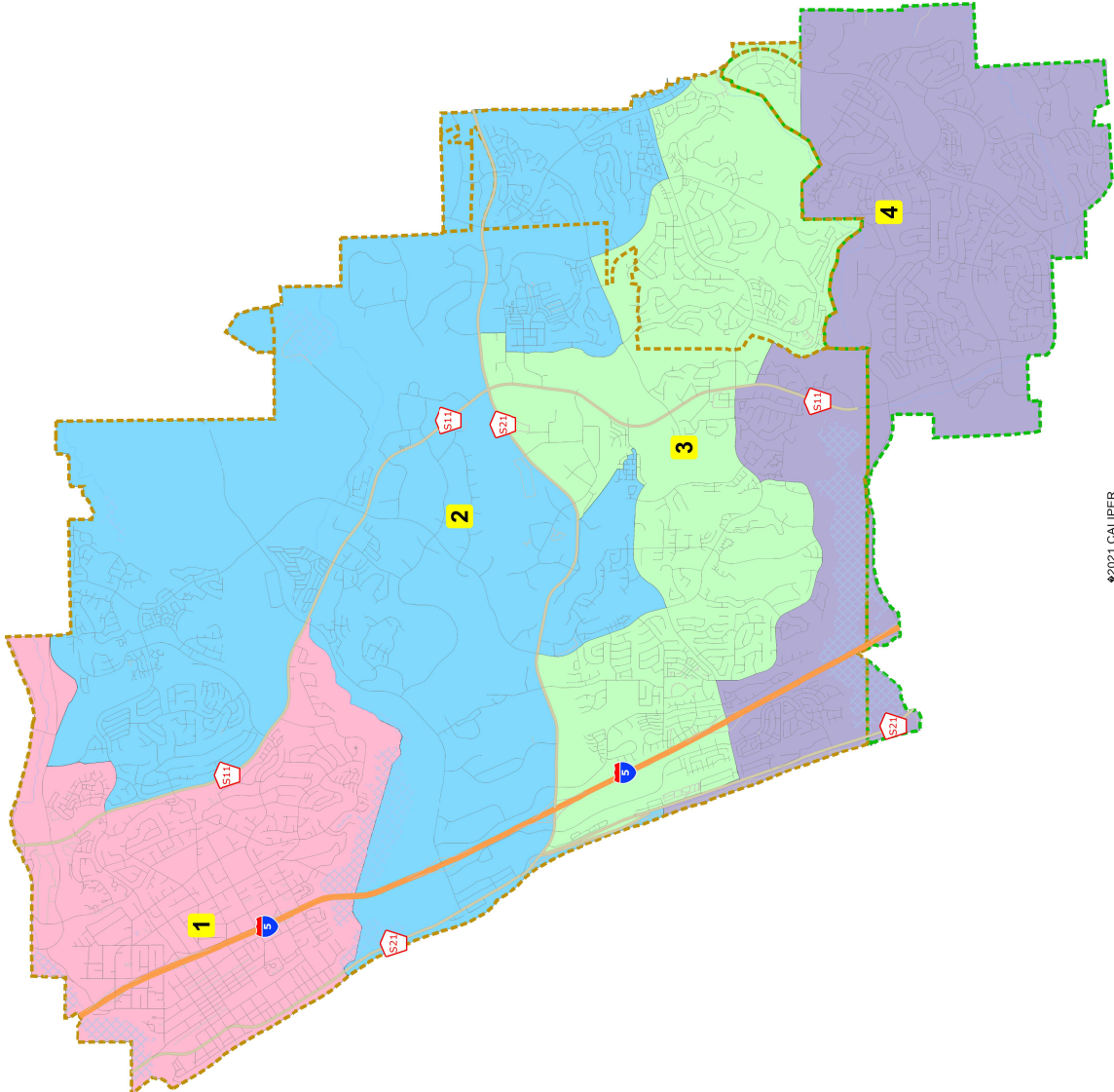
- 4 Draft Maps options were developed
- Considered input from the public at mapping workshops, public hearings and Commission meetings
- Reviewed maps submitted by the public
- Reviewed Carlsbad survey results
- Incorporated direction from Commission members

NDC 101



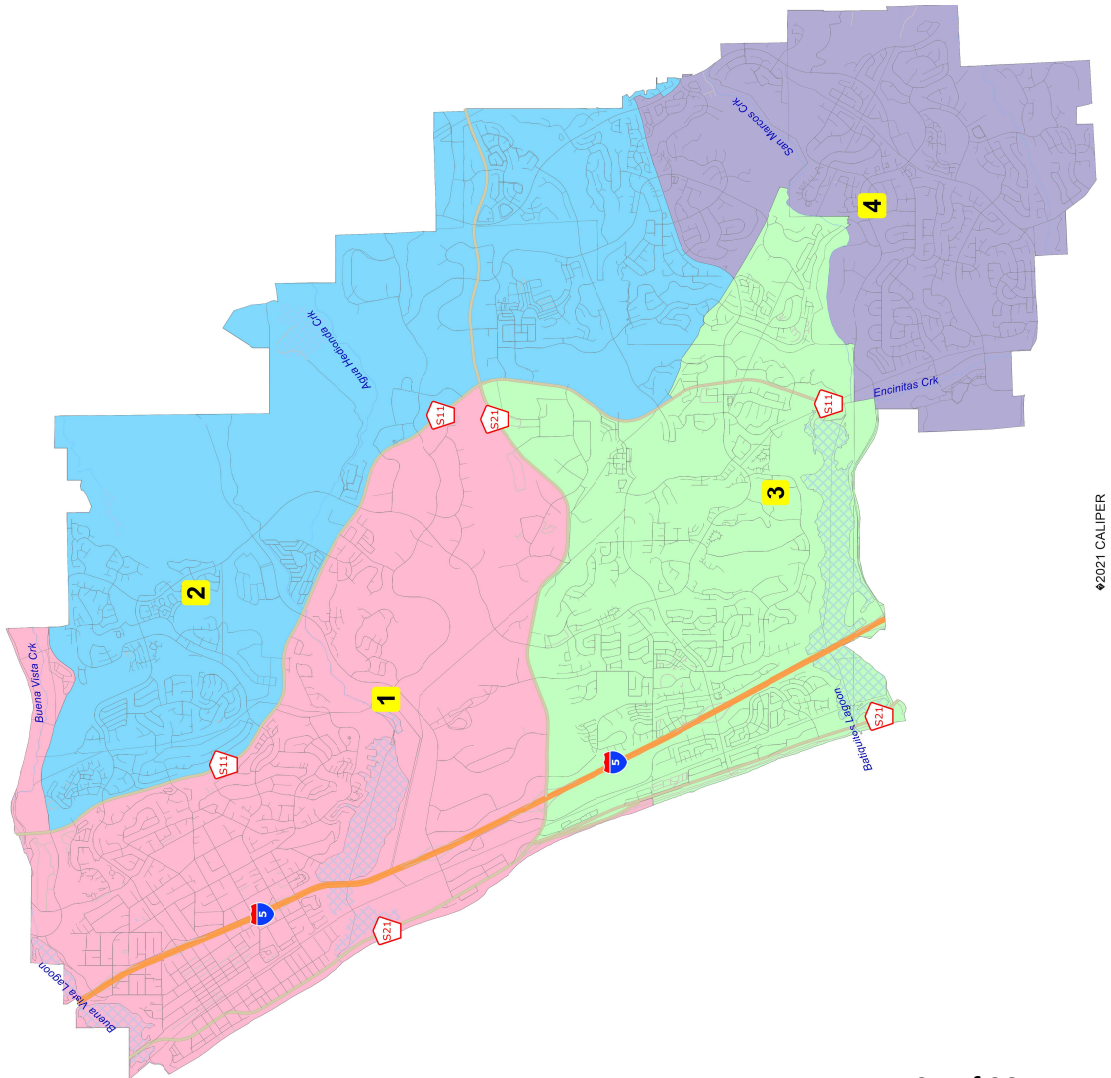
Total Deviation
6.11%

NDC 102



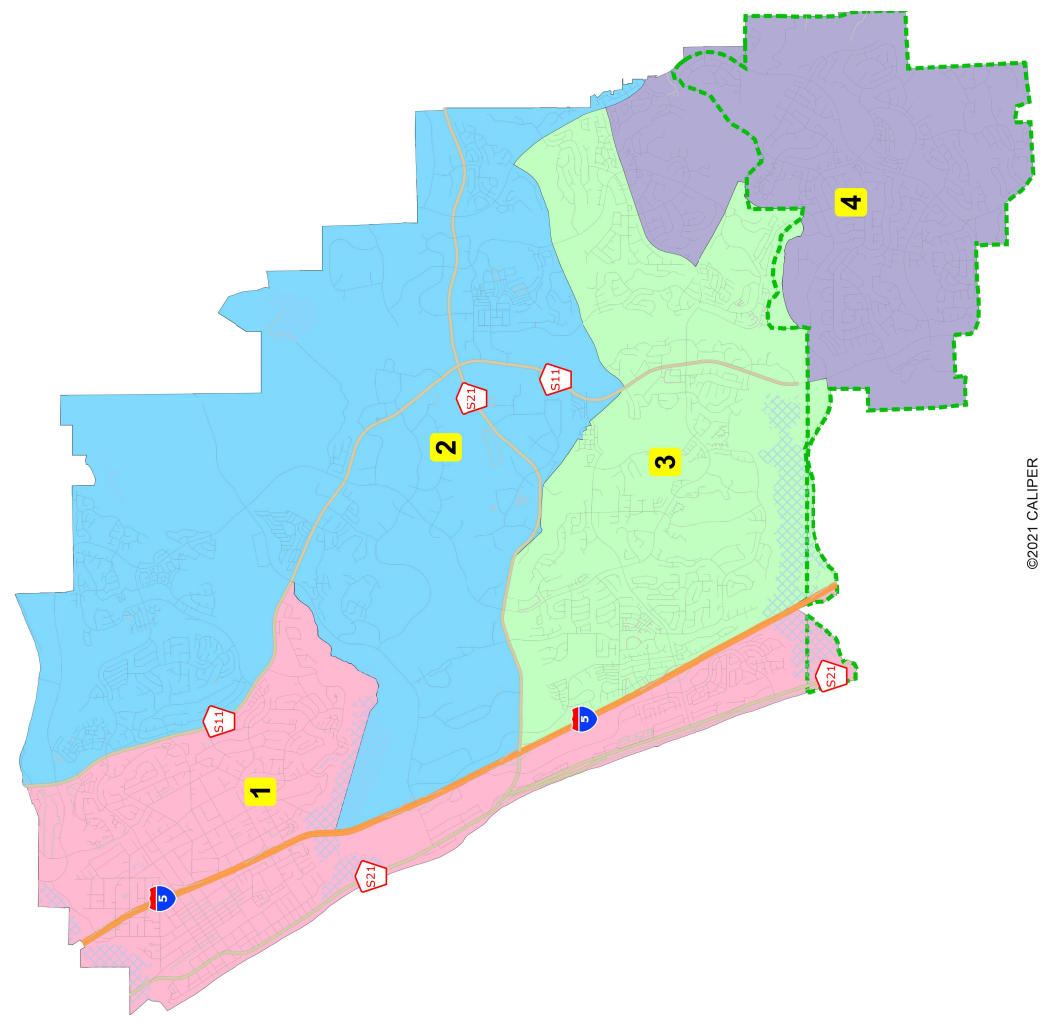
Total Deviation
7.45%

NDC 103



Total Deviation
4.04%

NDC 104



Total Deviation
5.38%

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Feedback/Direction

- Questions Regarding the Maps
- Feedback/Changes Regarding Maps
- Direction to include any of the NDC Draft maps as potential maps going forward
- Direction for Additional or Alternate Draft Maps for January Commission Meeting

List of Non Compliant Maps

The Following District R Maps Were Non Compliant

ID
43954
44364
44367
44772
44807
45455
49350
92806
75058
89654
44149
84619
84697
95809



City of Carlsbad Redistricting: Commission Update

Withdrawn Maps

Withdrawn Maps

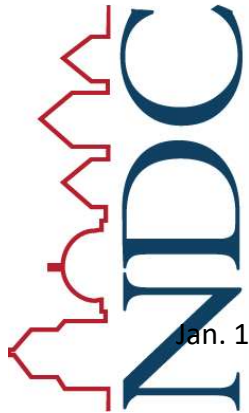
There have been 2 requests from members of the public to withdraw their maps from consideration. These requests were for a total of 6 maps

Of those, 2 were deemed non-compliant and not included in the NDC analysis:

- 95809
- 84967

The remaining 4 maps are not included in the presentation packet. They are:

- 79357
- 79827
- 84619
- 96872

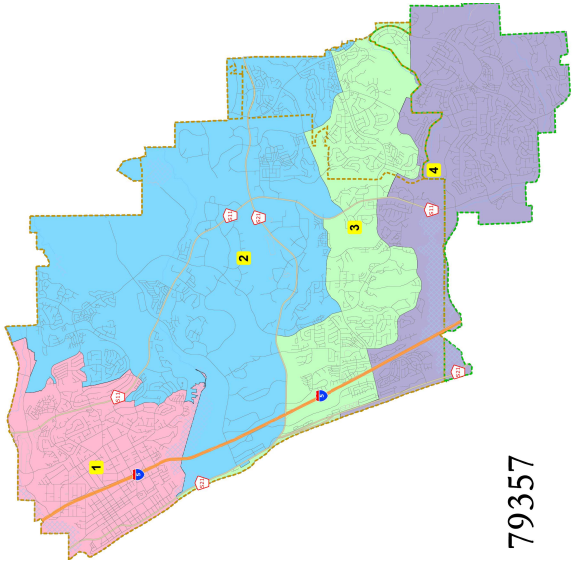


Jan. 13, 2022

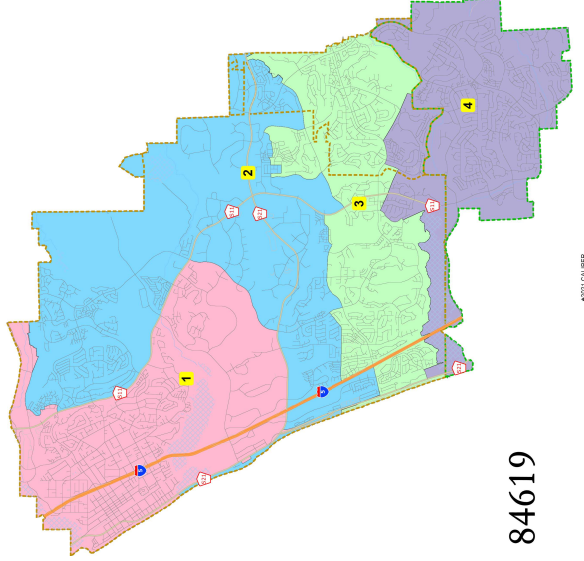
National Demographics Corporation

3

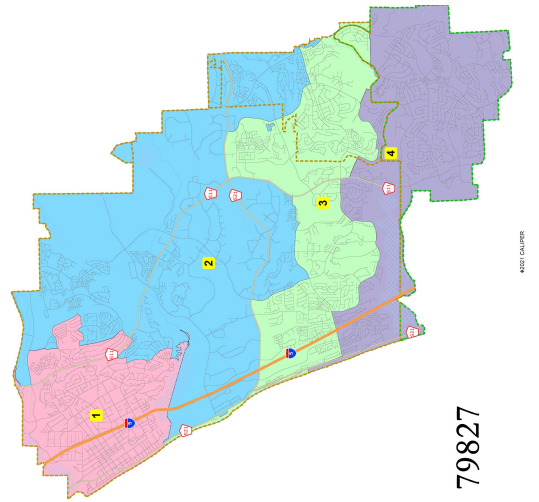
Maps Withdrawn by Author



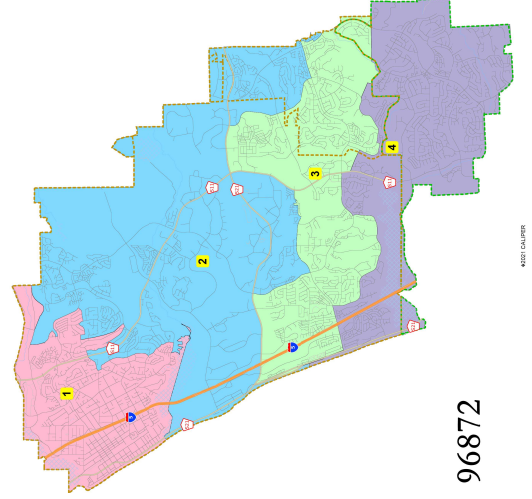
79357



84619



79827



96872



City Council *District Map*

